

# **CITY OF LARSEN BAY**



## **COMMUNITY EMERGENCY RESPONSE PLAN**

**Annex C to the Kodiak Emergency Operations Plan**

**August 2000**

# **CITY OF LARSEN BAY**

## **COMMUNITY EMERGENCY RESPONSE PLAN**

### **Annex C to the Kodiak Emergency Operations Plan**

**October, 1999**

**Larsen Bay City Council  
Box 8, Larsen Bay, AK 99624  
(907) 847-2211**

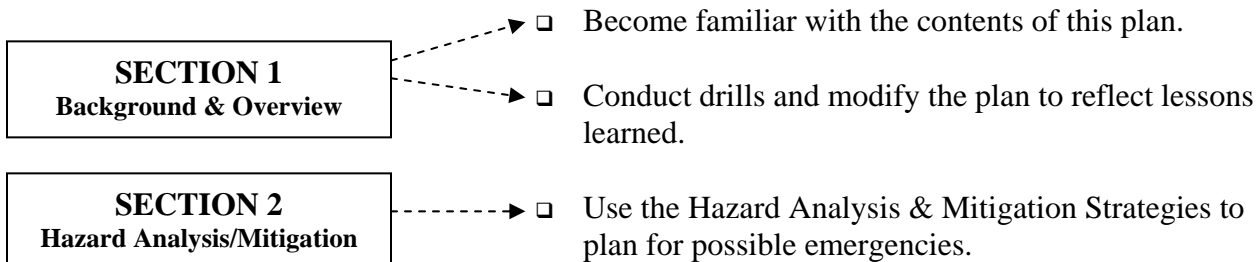
**Larsen Bay Tribal Council  
Box 35, Larsen Bay, AK 99624  
(907) 847-2207**

**Kodiak Emergency Services  
Organization  
710 Mill Bay Road  
Kodiak, Alaska 99615  
(907) 486-8640**

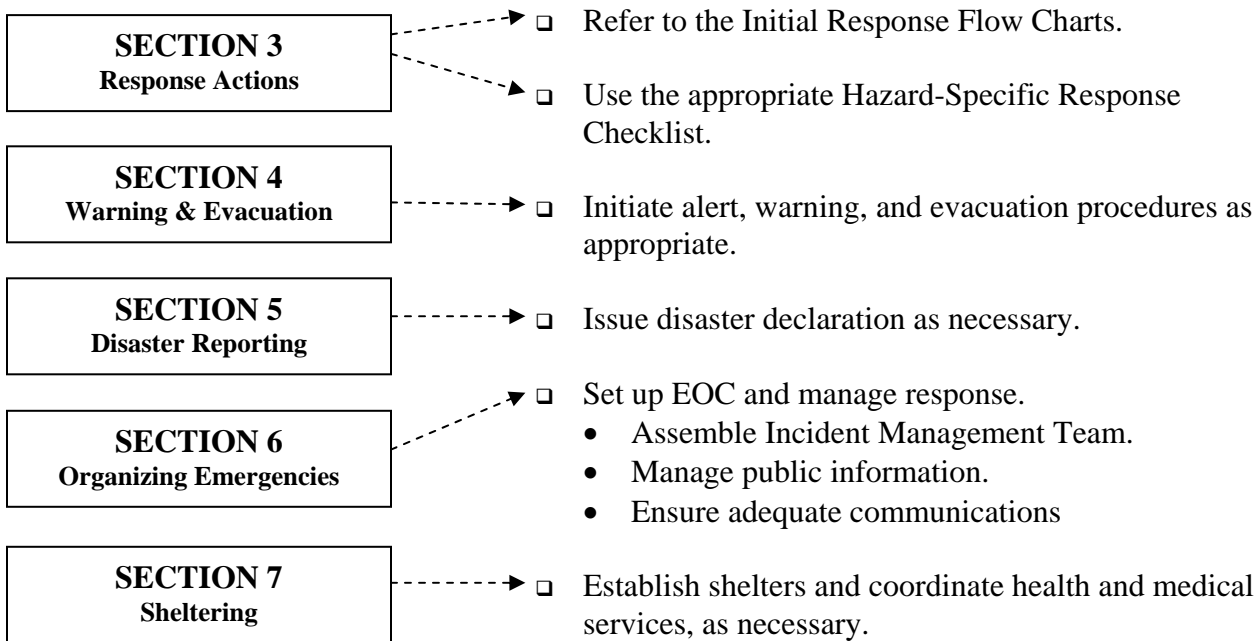


## HOW TO USE THIS PLAN

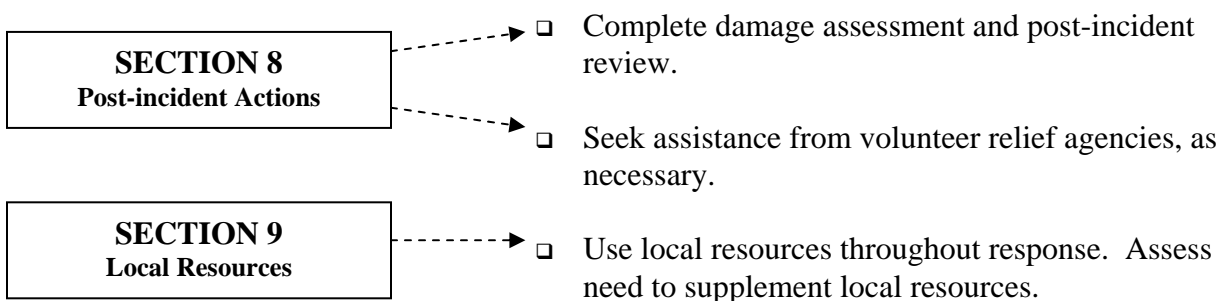
### Before a disaster/emergency occurs:



### During a disaster/emergency:



### After a disaster/emergency has occurred:



# **Larsen Bay Community Emergency Response Plan**

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## **PLAN ORGANIZATION**

The Larsen Bay Community Emergency Response Plan is an annex to the Kodiak Emergency Operations Plan. The Larsen Bay Community Emergency Response Plan is divided into eight sections, as follows.

- 1. BACKGROUND AND OVERVIEW**
  - Background and procedural information
  - Emergency Management
  - Plan Management
  - Community Profile
- 2. HAZARD ANALYSIS AND MITIGATION STRATEGIES**
- 3. RESPONSE ACTIONS**
  - Initial Response Flow Charts
  - Hazard-specific Response Guides
- 4. WARNING AND EVACUATION**
  - Alert and Warning
  - Evacuation
- 5. DISASTER DECLARATION AND REPORTING**
- 6. ORGANIZING FOR EMERGENCIES**
  - Larsen Bay Incident Management Team
  - Emergency Operations Center
  - Public Information and Communications
- 7. SHELTERING**
  - Shelter and Feeding
  - Health and Medical Services
- 8. POST-INCIDENT ACTIONS**
  - Damage Assessment
  - Post-incident Review
- 9. LARSEN BAY RESOURCES**
  - Emergency Services, Medical, and Law Enforcement Resources
- 10. TELEPHONE DIRECTORY**
  - Local/Regional Agency Telephone Directory

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## Larsen Bay Community Emergency Response Plan Letter Of Promulgation

The Larsen Bay Community Emergency Response Plan, an annex to the Kodiak Emergency Operations Plan, describes the system that will be used to manage the mitigation of, preparation for, response to, and recovery from natural and man-caused disaster emergencies. It is an all-hazard, all-risk plan based on the NIIMS Incident Command System for comprehensive management of disaster emergency relief forces and disaster emergency operations. The Larsen Bay Community Emergency Response Plan (CERP) consists of ten sections, each considering a different element of emergency response.

In an emergency, Larsen Bay will use a broad, all-hazard disaster emergency management system which encompasses all types of disaster emergencies and addresses mitigation, preparedness, response, and recovery activities. The incident management organization in the Larsen Bay CERP is specifically designed to integrate with the Kodiak Incident Management Team (IMT) structure described in the Kodiak Emergency Operations Plan.

This document is intended to meet disaster emergency planning requirements of all federal, state, borough, and city agencies having jurisdiction over such matters. It is further intended that this document be used as a reference and training aid for municipal, village, industry, and other emergency response personnel to ensure efficient and effective response and management of disaster emergencies.

This Community Emergency Response Plan should be used whenever there is a disaster emergency that could significantly threaten human health, property or the environment. Upon declaration of a disaster emergency, the designated person responsible for disaster emergency management (City Mayor or designee) is authorized to commit the resources necessary to carry out the provisions of this plan.

This plan is considered a living document and should be continuously updated and revised to reflect lessons learned during drills and actual incidents. The Larsen Bay Community Emergency Response Plan is hereby adopted by the Larsen Bay community.

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**City of Larsen Bay Mayor**

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**Kodiak Emergency Services Director**

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**Larsen Bay Tribal Council President**

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**Kodiak Detachment Commander  
Alaska State Troopers, "C" Detachment**

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**Kodiak Area Natives Association**

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**Alaska Division of Emergency Services  
Emergency Response Coordinator**

# **Larsen Bay Community Emergency Response Plan**

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# **Larsen Bay Community Emergency Response Plan**

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## Plan Distribution List

Control Number	Plan Holder
1	EGD Environmental Consulting - Master Copy
2	City of Larsen Bay Mayor
3	Kodiak Island Borough Community Development Director
4	Alaska State Troopers Kodiak Post Commander
5	KANA EMS Specialist
6	Alaska State Emergency Response Commission (SERC)
7	Larsen Bay School
8	City of Larsen Bay VPSO/Fire Department
9	Larsen Bay Tsunami Shelter
10	Larsen Bay Tribal Council
11	Kodiak Emergency Services Director (City of Kodiak Manager)
12	Kodiak Public Library
13	
14	
15	

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# **Larsen Bay Community Emergency Response Plan**

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## LARSEN BAY EMERGENCY MANAGEMENT POLICIES

### Policy Statements

Larsen Bay observes the following emergency management policies:

- To safeguard life and property by making maximum use of all available resources (public and private).
- To minimize the effects of environmental, technological, and civil disaster emergencies.
- To encourage all citizens to be self-sufficient for up to 72 hours should a disaster emergency occur.

### Purpose of this Plan

This Community Emergency Response Plan serves the following purposes:

- To guide local response in any situation where standard operating procedures are not sufficient to handle an emergency incident.
- To provide policy guidance and operational directives to coordinate and support local response activities.
- To guide local responders in call-out and notification of outside agencies.
- To promote local preparedness and first response while awaiting outside aid.
- To serve as a community-specific annex to the Kodiak Emergency Operations Plan by:
  - Allowing for integration of local personnel into the Kodiak IMT organization.
  - Providing local information and guidance about the community to supplement regional response efforts.
  - To identify a Community Incident Management Team (IMT) for Larsen Bay, consisting of representatives from the city government, tribal council, Village Public Safety Officer, and the KANA EMS Village Response Team.



# Background and Overview

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## Direction and Control

- The City of Larsen Bay Mayor or designee has the ultimate authority and responsibility for the direction and control of local resources during an emergency.
- A declaration of disaster emergency by the City of Larsen Bay Mayor or designee is required to access state and federal disaster assistance, and may expedite procurement of local resources and funding as well.
- The City of Larsen Bay Mayor or designee has the authority to request assistance from the Kodiak Emergency Services Director and/or from the Kodiak Island Borough and/or directly from the State of Alaska.
- The City of Larsen Bay Mayor or designee serves as Incident Commander in all local emergencies, and as such directs the Larsen Bay Incident Management Team (IMT).
- As the response escalates to involve additional local, state, and federal agencies, the Larsen Bay IMT can be expanded and integrated with the Kodiak IMT or other response structures, as appropriate.

## Community and Individual Readiness

- Individual and family preparedness is the first step in successful disaster mitigation and response.
- All community members must remain well informed about the risks of natural and technological disasters.
- All community members must remain well informed about local disaster response plans and policies, including evacuation routes, shelters, mass care facilities, and shelter-in-place procedures.
- When individuals and families cannot respond effectively, it is the responsibility of the local government to protect life and property from the effects of hazardous events.
- When the emergency exceeds the local government's capability to respond, assistance will be requested from the state government. The federal government will provide assistance to the state, when appropriate.

**Basic responsibility for disaster emergency planning and response lies first with individuals and heads of households.**

## Organizing for Local Emergencies

***This plan is concerned with all types of emergency situations that may develop. It also accounts for activities before, during and after emergency operations.***

- This plan is based on the concept that emergency functions for groups and individuals involved in emergency management will generally parallel their normal day-to-day functions.
- It is important to maintain organizational continuity and to assign familiar tasks to personnel, however in large-scale disasters it may be necessary to draw upon peoples' basic capacities and use them in areas of greatest need.
- Day-to-day functions that do not contribute directly to the emergency operation may be suspended for the duration of any emergency.
- Local community emergency responders usually know the best ways to apply disaster emergency relief resources within their communities.
- State response organizations will coordinate their activities with the local and borough governments so that State aid is rendered in the most helpful manner.
- Federal assistance should also be supportive of State and local efforts, not a substitute for them.

# Background and Overview

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## Phases Of Disaster Emergency Management

Disaster emergency management planning can be divided into four phases: mitigation, preparedness, response, and recovery. Although each phase has tasks assigned to it, the process is dynamic and interconnected. This plan addresses all four phases of disaster emergency management, with a focus on response.

### 1. Mitigation:

- Includes those actions taken to eliminate a hazard, or to reduce the potential for damage should a disaster emergency occur.
- Mitigation actions include building codes, special identifications and routing requirements for the movement of hazardous materials, land use, and zoning requirements.

### 2. Preparedness:

- Includes actions taken to plan, equip, and train citizens and government personnel to respond to local emergencies.
- Preparation may include developing Community Emergency Response Plans and exercises to test them, training in evacuation procedures, and purchase of equipment and supplies needed to respond to the disaster emergency.

### 3. Response:

- Includes actions taken to save lives and protect property during a disaster emergency.
- Response may include search and rescue, fire suppression, evacuation, emergency feeding and sheltering. It may also include behind-the-scenes activities such as activating disaster plans, and opening and staffing Emergency Operations Center.

### 4. Recovery:

- Includes those processes required to return the jurisdiction to normal following an emergency.
- Recovery could include reconstruction of roads and public facilities, securing financial aid for disaster victims, and review and critique of response activities.

## Levels of Emergency Response

When a disaster emergency requires a coordinated response, the following tiered response flow occurs. The response begins with the first responders on-scene, and depending on the incident specifics, may eventually expand to include local, state, and federal government and/or private sector responders, managers, and resources.

### First Responders

- The first responders (i.e. fire, VRT, EMS, VPSO) are dispatched to deal with the emergency. A local emergency responder, usually the person-in-charge from the responding organization, acts as Incident Commander and leads the response effort at the scene.
- The Incident Commander follows standard operating procedures and requests additional assistance as appropriate.

### Local

- If the incident can be effectively managed by the initial Incident Commander and on-scene personnel, no further local or outside involvement may be required.
- For a more serious incident, it may be necessary to activate the local Incident Management Team (IMT) to establish the Emergency Operations Center (EOC), manage emergency operations, coordinate on-scene personnel, and gauge the need for assistance from outside the community.

### State

- When a disaster response exceeds local capabilities, the City of Larsen Bay Mayor or the Kodiak Emergency Services Director will request assistance from the Alaska Division of Emergency Services (ADES).
- The Director of ADES will activate state agencies and coordinate federal, military, and independent agency assistance as required.
- Upon declaration of a “State of Emergency,” the governor assumes command of all the state’s emergency services. The governor implements the State of Alaska Emergency Operations Plan and activates the State Emergency Coordination Center, appoints a State Coordinating Officer, contacts the FEMA Regional Director and requests a Presidential Disaster Declaration for federal assistance as needed.
- Local responders will continue to be integrated into the incident management structure to the maximum extent possible.

# Background and Overview

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## Federal

- When federal agencies and resources are added to the local response, coordination between local governments and federal agencies is managed by ADES.
- The Federal Emergency Management Agency (FEMA) is typically the lead federal agency in disaster emergencies. The FEMA regional director will activate the Regional Operations Center and organize the Alaska Emergency Response Team and Federal Liaison Officer, and will alert the Region X Emergency Response Team and the Federal Coordinating Officer.
- After completion of a preliminary damage assessment, the director of FEMA will recommend to the President whether to declare an Emergency or Major Disaster. The President will declare an Emergency or Major Disaster and appoint the Federal Coordinating Officer, who serves as the President's representative to the disaster emergency and leads the federal response and recovery efforts from the field office.
- In a disaster not qualifying for a Presidential declaration, assistance may be available under the statutory authorities of individual federal agencies. The City of Larsen Bay Mayor or Kodiak ESD may request assistance from the appropriate agencies through the Alaska Division of Emergency Services.

## Private Sector

- In the case of an emergency that originates at a private facility or plant, the person-in-charge of the affected facility will implement the facility Emergency Response Plan, activates its Emergency Operations Center, declare a facility disaster, and communicate with the local community to request assistance.
- Depending upon the type of incident, the Larsen Bay IMT and EOC may be activated to support the response at a private facility, and a Unified Command will be formed, consisting of a private sector facility representative and representatives of the local, state, and federal agencies with jurisdiction.
- For certain types of incidents, such as fires and hazardous materials releases, local agencies may maintain incident command to protect public health and safety. Likewise, if the private facility or organization responsible for the incident does not have the planning or personnel in place to support a response, the Community IMT and/or the Kodiak IMT and EOC may be selectively activated to support response operations.
- Local medical facilities are an important private sector resource to consider during an emergency response. Medical resources are limited in the community of \_\_\_\_\_ and in Kodiak, so it is important to notify the hospital when an incident occurs that might result in human casualties.

# PLAN MANAGEMENT AND UPDATES

## Plan Review Cycle

The Larsen Bay Community Emergency Response Plan will be reviewed and amended, if necessary:

- Within one month following each emergency exercise or drill during which the plan is used, to reflect lessons learned during the drill or emergency.
- As appropriate to reflect any changes in community or Borough resources, departments, form of government, agency structure or other such event which would impact emergency services in Larsen Bay.
- At least once per year.

The City of Larsen Bay is responsible to ensure that revisions are made and incorporated into all copies of the Plan.

All updates and revisions should be tracked on the **Record of Changes Form**, in the introductory pages of this annex.

## Drills and Exercises

Drills, training, and exercises are vital to determine the effectiveness of this Community Emergency Response Plan. Training and exercise will be evaluated by participants and observers and specific elements of the Plan changed as indicated.







# Background and Overview

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## Demographics, History and Climate (cont.)

Larsen Bay has a population of approximately 125, and approximately 84.4% of the population are Alaska Natives. A federally-recognized Native organization is located in the community, and Larsen Bay is governed by both a city and a tribal government. Larsen Bay is a traditional Sugpiaq Eskimo settlement practicing a commercial fishing and subsistence lifestyle. According to a 1990 U.S. Census, there were approximately 74 total housing units in the community, 30 of which were vacant. Larsen Bay was estimated to support 36 local jobs. The official unemployment rate for Larsen Bay at census time was estimated at 40.0%, with a median household income of \$39,750.

## Transportation and Economy

Larsen Bay has no overland access roads; visitors must travel by land or water. Several local commercial air carriers service Larsen Bay, with daily mail flights scheduled and charter flights available as well. Air access to Larsen Bay is always weather dependent. There is no regular commercial ferry service to Larsen Bay.

Larsen Bay has a state-owned 2700 foot gravel airstrip located Southeast of town at a 77 foot elevation, which is unattended. Runway conditions are not monitored, so visual inspection is recommended prior to use. There is no aviation fuel available. Float planes may also land in Larsen Bay in the harbor, weather dependent.

There are private docking facilities available in Larsen Bay at the cannery (Kodiak Salmon Packers), and they are able to accommodate fairly large vessels (dock approx. 1000' long). The municipal boat harbor is currently under development (projected completion date 2002). Cargo barge service comes into Larsen Bay approximately every six weeks from Seattle.

The road system in Larsen Bay is limited to gravel roads and paths. There are some vehicles (less than 50 total) and also approximately 40-60 ATVs in the community.

The economy of Larsen Bay relies primarily on fishing and work at the cannery (Kodiak Salmon Packers). Approximately seventeen (17) residents hold commercial fishing permits. The majority of the population depends on subsistence activities.

## Utilities and Communications

Larsen Bay has no local newspaper (the Kodiak paper is brought in by plane). Many residents have CB radios, and some have VHF marine radios, although these cannot reach Kodiak. There are telephones in most homes, and thirteen (13) long distance trunks serve the community. Telephone service in Larsen Bay is dependent upon electrical supply. Without electricity, the phones would cease working after one or two days of running on battery power. There is a single side band (SSB) radio at the clinic, but it does not function reliably. Therefore, in a major emergency where telephone service and electric power are down, Larsen Bay would be unable to communicate with Kodiak.

Larsen Bay receives its water supply from Trout Creek. Water is treated and stored in a 50,000 gallon tank, and most homes are connected to the piped central water system. A new water tank is reportedly needed. A community septic tank with an outfall line is connected to some homes but most use individual septic systems. 80-90% of the homes in Larsen Bay are fully plumbed

Weekly garbage collection services are provided in Larsen Bay, and there is a landfill and dump in town. Electricity is provided by Larsen Bay Utility Company, a city-run hydroelectric facility owned by the State. During times of low water supply, the hydroelectric plant is not operated, and backup power generation is provided by a diesel generator. There is also backup power generation at the Larsen Bay school.

## Facilities and Equipment Resources

There is one school in Larsen Bay with approximately 20 students. In the event of a major disaster (non-tsunami) the Larsen Bay school would become an initial shelter. The Larsen Bay community also has a designated tsunami shelter, which would be the primary shelter and evacuation point during a tsunami, because the school is not located high enough above sea level.

Larsen Bay has a well-stocked clinic with auxiliary medical response support provided by the village response team. The clinic is staffed by the Community Health Aide, an EMT II, and is stocked with basic lifesaving equipment, trauma, and first aid equipment. However, a serious injury or major illness would require medivac to Kodiak or Anchorage.

# Background and Overview

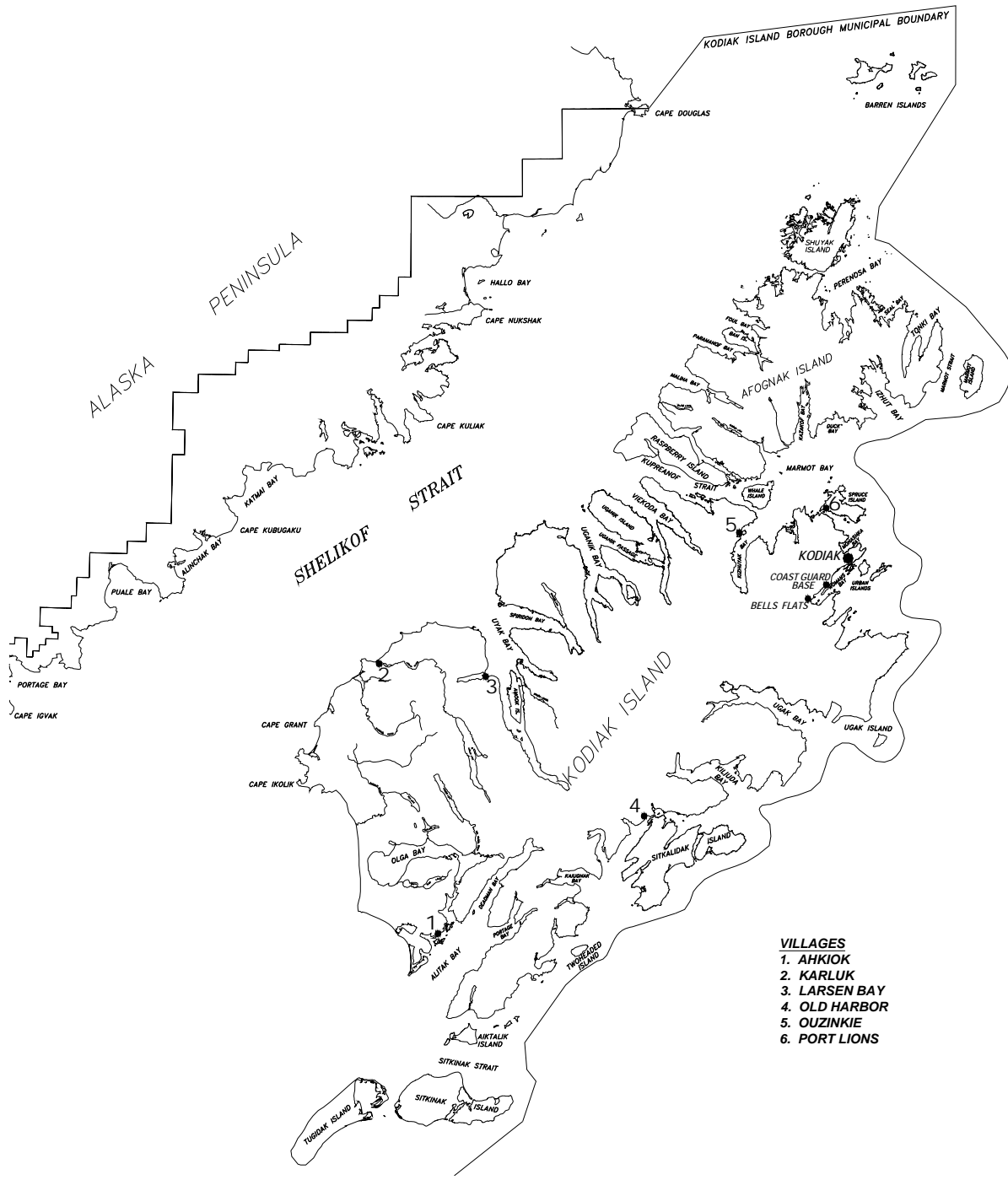
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## Facilities and Equipment Resources (cont.)

Larsen Bay has one small grocery store operated by the cannery (Kodiak Salmon Packers). Store hours vary, and it is only open during the summer months when the cannery is active. There are no restaurants, but there is a dining facility at the cannery to feed workers while the cannery is active. There are three active lodges in Larsen Bay, with limited lodging capacity. Additional lodging is available at cannery (not available during summer operations). Larsen Bay has no general store and no major repair capabilities (automobile, marine repair, etc.) in the community.

Warehouse space, construction and offloading equipment, and some oil spill response equipment are available at the cannery. Larsen Bay has a fire truck with a 1,000 gallon capacity. The fire truck also has a siren, which is presently the only means for alert and warning in the community.

Reference Map: Region



# Background and Overview

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# Background and Overview

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### Introduction

This section analyzes the major hazards (both natural and technological) faced by the community of Larsen Bay. Each hazard is considered individually as it affects or threatens to affect Larsen Bay, and each hazard analysis is divided into a two-part discussion consisting of a *hazard analysis* that considers the hazard in general and the community-specific risk posed by each hazard; and a consideration of *mitigation strategies* that could be used both at a community and individual level to prepare for certain hazards.

This section also highlights possible mitigation strategies that may be used by the community to lessen the potential damage that could be caused by each type of hazard. The mitigation discussion considers both local government planning efforts and individual/family preparedness concerns.

The following hazards are discussed in this section, in alphabetical order:

- Avalanche/Landslide
- Coastal Erosion
- Drought
- Earthquake
- Energy Shortage or Interruption of power
- Fire
- Oil or hazardous materials spills (both within community and occurring in other places but spreading to effect community)
- Transportation Accident
- Tsunami
- Volcano
- Weather Extremes

***For emergency response actions and checklists specific to each hazard, turn to the Emergency Operations Guide, Part B of this plan.***



# Hazard Analysis and Mitigation Strategies

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## Avalanche/Landslide

Avalanche Definition: A mass of sliding snow occurring in mountainous terrain where snow is deposited on slopes of 20 degrees or more.

Landslide Definition: A mass of sliding mud or rocks.

### HAZARD ANALYSIS

Inclement weather, heavy rains and steep topography create landslides which can range from small local events to events involving tens of thousands of tons of rock and mud. Velocity of the movement can range from a slow creep to up to three hundred km. per hour. The most common hazard associated with landslides is the blockage of roadways. Landslides may also damage vehicles, powerlines, gaslines and other structures and can cause injury and death in certain circumstances.

Avalanches are created when large quantities of snow, ice, and debris accumulate in steep areas. Avalanches generally move at a high velocity and may cause structural damage, injuries, and death. Common hazards associated with avalanches include blocked roadways and damage to power, gas, and telephone lines. Populations at risk from landslides and avalanches are those who live, work or recreate in those areas with steep slopes, extreme snow accumulation, or unstable substrate as well as those traveling the road system through known landslide or avalanche paths and run-out zones.

There are no known avalanche areas in Larsen Bay. Minor mudslides have been observed in the hill area near the hydroelectric plant but these do not currently threaten to impact populated areas.

### MITIGATION STRATEGIES

Mitigation of both landslide and avalanches depends on public awareness and individual preparation along with:

- Adequate landslide forecasting;
- Warning systems and control measures to reduce the loss of life and property;
- Zoning ordinances and other comprehensive regulation measures specifically for the reduction of landslide damage;
- Public sheltering capabilities; and
- Restoration of services.

It is important for the community to recognize the potential for landslide or avalanche activity and to take additional precautions in high risk areas and during times of heavy rain or snow.

### Coastal Erosion

Definition: The gradual removal of sediments (including beach sand and topsoil) in coastal areas due to wave and tidal action.

#### HAZARD ANALYSIS

Wind, wave and tidal action can impact large portions of the shoreline, including beaches and small cliff areas. Erosion may cause damage to roadways, residences, and other structures, and it may also lead to a loss of vegetation. The effects of erosion on coastal areas are generally gradual, although dramatic coastal erosion may occur following a storm or flood event.

Significant coastal erosion has occurred in several places in Larsen Bay, primarily along the shoreline adjacent to the town. The erosion has the potential to impact residential and commercial development as well as municipal buildings and roads in a few places. There is no formal mitigation program in place, however the City of Larsen Bay has acquired erosion mitigation materials which they plan to deploy along threatened areas during the summer of 1999.

#### MITIGATION STRATEGIES

In general, erosion mitigation can be accomplished through:

- Public awareness;
- Zoning ordinances; and
- Other comprehensive regulation measures such as setback policies which limit development too close to the shoreline.

In extreme cases, shoreline fortification may be used to slow coastal erosion in some areas, however this process often creates additional long-term problems by interrupting natural sediment transport and aggravating erosion problems in adjacent areas.

# Hazard Analysis and Mitigation Strategies

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## Drought

Definition: Prolonged period without rain.

### HAZARD ANALYSIS

Although Larsen Bay normally receives substantial precipitation during the course of the year, a prolonged dry spell and/or several years in a row with below-normal rainfall could result in a drought. In addition, the presence of drought conditions may lead to, or aggravate, other emergency conditions, such as wildfires and energy shortages.

Larsen Bay's water supply is fed from deeper in the interior of the island, where thawing snow in the mountains provide a fairly reliable water source. The water is collected, treated, then piped to local residences. Water shortages are rare, however, water supply to many local homes may be impacted by extremely cold weather, when water pipes may freeze.

The most serious threat posed by drought in Larsen Bay is the disruption of hydroelectric power. However, the City also has a backup diesel generator to help mitigate such a situation.

When drought conditions do occur, the threat of wildland fires also exists. Larsen Bay responds to burn restrictions implemented by the ADNR Division of Forestry (Kenai), and also may implement local burn restrictions during times of low rainfall. The responsibility to monitor rainfall conditions and implement burn restrictions lies with the City Mayor or designee.

### MITIGATION STRATEGIES

Planning and preparedness for drought is primarily the responsibility of the local and regional governments.

- Response to drought will require close coordination with local and state firefighting organizations to ensure that minimum water levels are maintained for fire suppression.
- Coordination of curtailment activities and public information concerning the drought should also be closely coordinated with other water users in Larsen Bay.

Drought mitigation depends heavily on:

- Public education;
- Individual preparedness; and
- Careful monitoring of water supply sources by local governments, especially during times of low rainfall.

### Earthquake

Definition: A sudden motion of the ground which may cause surface faulting, ground shaking and ground failure.

#### HAZARD ANALYSIS

Approximately 11 percent of the world's earthquakes occur in Alaska. Of the ten largest earthquakes in the world since 1904, three occurred in Alaska. The vast majority of the large earthquakes in Alaska occur along the Aleutian Islands, the Alaska Peninsula, and the Kenai Peninsula. This belt is known as the Alaska-Aleutian subduction zone. The earthquakes result from slipping along the contact zone of the Pacific and Alaska plates. These earthquakes typically cause very strong shaking which lasts several minutes; significant, permanent uplift or subsidence over very large areas; very large seismic sea waves or tsunamis; extremely high wave runup of a few to more than 90 feet locally; and many landslides, snow avalanches, and submarine slumps at distances out to 160 miles from the epicenter.

The general effects of these events include structural damage to bridges, buildings, port and harbor facilities, airport facilities, utilities, and communications systems. In addition, an earthquake of between 6.0 to 9.0 on the Richter scale may cause additional emergencies such as tsunamis, floods and landslides, fires, explosions, and hazardous materials incidents; disruption of vital services such as water and power, and disruption of emergency response facilities, resources and systems.

Kodiak Island and surrounding areas (Cook Inlet, the Gulf of Alaska, and the Eastern Aleutian Islands) experience frequent earthquakes with magnitudes of under 6.0 on the Richter scale. Since 1899, 82 earthquakes of Richter magnitude 6.0 or greater have been recorded in the Cook Inlet area, and 26 of these were actually triggered within the area.

The 1964 Alaska earthquake and resultant tsunami provide a relatively recent example of the very real threat posed by earthquake activity near the City of Larsen Bay and in the Kodiak region. Although Larsen Bay survived the earthquake and tsunami undamaged, long-term damage to waterfront facilities occurred as a result of tectonic subsidence. The amount of subsidence caused by the 1964 earthquake was estimated at 2-2.5 feet, causing flooding and inundation of low-lying coastal areas.

The severity and location of any future earthquakes will determine to what extent persons and property are at risk in Larsen Bay. The severity is a product of both intensity and magnitude. Intensity is based on the observed effects of ground shaking on people, buildings, and natural features. This is measured with the Modified Mercalli Intensity Scale. Magnitude is related to the amount of seismic energy released at the hypocenter of the earthquake. This is measured with the Richter Magnitude Scale.

# Hazard Analysis and Mitigation Strategies

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A “worst case scenario” for Larsen Bay would be an earthquake with high intensity and magnitude which also generated a tsunami and caused major damage to all communities in the Kodiak region, including Larsen Bay.

## MITIGATION STRATEGIES

Earthquake mitigation is difficult because these events are not well predicted. Increased awareness and community-wide education about what to do before, during, and after an earthquake are essential to mitigate this potential hazard.

***The local population should be advised on a regular basis that they must EVACUATE to the tsunami shelter in the case of a major earthquake. Lead time for a locally generated tsunami may be only a matter of minutes.***

### Energy Shortage/Interruption

Definition: The shortage or interruption of vehicle fuel, heating oil, or disruptions of electrical power.

#### HAZARD ANALYSIS

Energy shortages/interruptions in Larsen Bay may involve vehicle fuel, heating oil, bottled gas or electrical power. The city's supply of fuel, heating oil, bottled gas, and production of electrical power may be affected by international, national or Alaska conditions, or as a result of major natural disasters or technological emergencies such as earthquakes or periods of unusually cold weather.

The moment at which a reduction in supply becomes an emergency is difficult to pinpoint. Conditions may be exacerbated by panic buying, hoarding, or the time of year in which the crisis occurs. People and property at risk will depend on the extent of shortages or outages.

Because Larsen Bay has two options for electrical power: hydroelectric and diesel generation, it seems unlikely that a major energy shortage would occur. However, should this happen Larsen Bay would be functionally isolated because after two days without power the phone system would no longer function. In situations where it is too dry to use hydroelectric power, it is important for the City of Larsen Bay to begin to monitor fuel reserves for the diesel generator.

Home heating fuel shortages may also occur, and if so, Larsen Bay would likely turn first to Kodiak Salmon Packers (cannery) as a potential source for backup fuel until additional reserves could arrive.

#### MITIGATION STRATEGIES

Mitigation of possible energy shortages/disruptions, particularly in connection with another disaster such as an earthquake or tsunami, depends on public education and awareness. Larsen Bay is already prepared to function without normal electrical power sources, as backup generators exist for both the city and the school also. If the energy shortage is limited to Larsen Bay, it may be possible to seek relief from the Kodiak Island Borough, depending on the type of shortage. However, if the crisis occurs region-wide, relief may require considerably more time. It is important that the community maintain the capability to survive without electricity, fuel, or telephone service for up to several weeks.

# Hazard Analysis and Mitigation Strategies

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## Fire

Wildfire - Any instance of uncontrolled burning in grasslands, brush or woodlands.

Structural - The uncontrolled burning in residential, commercial, industrial or other properties in developed areas.

### HAZARD ANALYSIS

Larsen Bay has the potential to experience both large structural and urban/wildland interface fires. Large wildland fires also have the potential to affect the Larsen Bay community. Fires may arise as isolated incidents, or be caused by other emergencies such as earthquakes or oil/hazardous materials releases. In addition, they may be complicated by the presence of hazardous materials or extreme weather conditions. Although most of the forest areas in the Larsen Bay region are relatively small when compared to other areas in Alaska, wildland fires have occurred in Larsen Bay the past and have threatened populated areas.

Fires pose a substantial health risk to local community members, especially those with respiratory problems. A structural fire at the Kodiak Salmon Packers cannery could cause a chlorine or ammonia release, which would also threaten public health in Larsen Bay.

***In the case of a hazardous materials release during a fire, it is very important to ensure that all residents SHELTER IN PLACE until it is safe to leave their homes.***

### MITIGATION STRATEGIES

Wildfires can be mitigated through:

- Monitoring of drought conditions and rainfall, and
- Implementation of burn restrictions during times of low rain.

Structural fires may be prevented or controlled by ensuring that all residential, commercial, and public buildings are equipped with functioning fire detectors. Fire damage may also be mitigated by ensuring that all fire response equipment is functioning and that adequate, trained personnel are available.

Regular fire drills should be performed in schools and other areas with special populations, to ensure that evacuation procedures are clearly understood.

### Oil Spills And Hazardous Materials Releases

Stationary - The uncontrolled release of hazardous materials from a fixed site such as hazardous materials fabrication, processing or storage sites, or hazardous waste treatment, storage or disposal facilities.

Transportation - The uncontrolled release of hazardous materials during transport such as highways, rail lines, pipelines and waterways.

**The Kodiak Subarea Oil Spill Contingency Plan is the guiding document for oil spill response in the Kodiak region, including Larsen Bay. The Kodiak Emergency Operations Plan shall be used in combination with the Subarea oil spill plan for hazmat incidents in the area.**

#### HAZARD ANALYSIS

“Hazardous materials” refers generally to extremely hazardous substances, petroleum, natural gas, synthetic gas, acutely toxic chemicals and other toxic materials. For the purposes of this risk analysis (based on the State of Alaska model Community Disaster Response Plan), hazardous materials and oil spill incidents are considered together as a single risk group. Hazardous material releases and oil spill addressed in this analysis include those from both fixed facilities (manufacturing, processing, storage, and disposal) and transportation accidents (roadway, waterway, and air).

Hazardous materials (hazmat) and petroleum products are transported through Larsen Bay in limited quantities and primarily via vessel traffic. Most classes of hazmat (liquids, gas, explosives, flammables, petroleum products) occasionally occur on these routes, although the largest quantity of hazmat in the community is petroleum (gas, diesel, and home heating fuel). Petroleum products are generally transported to Larsen Bay by tank vessel and then transferred using fixed piping.

The only fixed sites in Larsen Bay where hazardous materials (other than oil) are stored or produced are Kodiak Salmon Packers (cannery) and the small city-owned water treatment plant. The cannery uses anhydrous ammonia ( $\text{NH}_3$ ) and chlorine ( $\text{Cl}_2$ ) for fish processing. Fuel farms exist both at the cannery and in the city. These two fuel farms are connected by a small pipeline through which the city tanks are refueled.

As the harbor is still under construction in Larsen Bay, most vessels (including those potentially transporting hazardous substances) dock and unload at the cannery. Vessel traffic in Shelikof Strait, Cook Inlet, Prince William Sound and the Gulf of Alaska also poses a spill risk to Larsen Bay, as a large oil spill from these vessels could impact the Larsen Bay shoreline.



# Hazard Analysis and Mitigation Strategies

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Freight vessels such as log ships often carry significant quantities of bunker fuel and other petroleum products through local waters. Containerized shipping vessels transport cargo which may include smaller quantities of toxic substances and moderate amounts of fuel oil. Air transport is not a common means of transporting hazmat into or out of Larsen Bay, but small quantities of hazardous substances may occasionally be transported to remote locations by commercial or military aircraft that overfly Larsen Bay.

The municipal fuel farm in Larsen Bay has secondary containment, however the containment needs improvement. Larsen Bay has experienced minor diesel spills from fishing vessels, and the community was impacted by the 1989 EXXON VALDEZ oil spill, although the majority of the oil in that case ended up further into Uyak Bay, oiling beaches in that area.

The Kodiak Emergency Operations Plan lists several reference documents regarding hazardous chemical storage and oil/hazmat spill planning in the Kodiak region. The community of Larsen Bay has access to a limited amount of oil spill response equipment stored and maintained at the cannery, and a municipally-owned package of oil spill response equipment will soon be sited in Larsen Bay for city use in oil spill response.

## MITIGATION STRATEGIES

Populations at a particular risk to the effects of a hazardous material release include clinic patients, the elderly, those with respiratory problems, and the very young (school children, daycare facilities). It is essential that these at-risk populations receive immediate warning and direction should a hazardous materials release occur. Mitigation of hazardous materials risk relies on community education and prompt notification of qualified responders in the event of a release.

If a hazardous chemical release were to occur in Larsen Bay, the city siren systems (mounted on fire truck) could be use to warn local residents and direct them to either evacuate or shelter in place, as appropriate.

The human health risks associated with oil spills are less acute, but it is important that all oil spill response workers receive appropriate training and wear the requisite Personal Protective Equipment (PPE).

### Transportation Accident

Definition: An accident involving passenger air, highway, rail and marine travel resulting in death or injury.

#### HAZARD ANALYSIS

The three major types of transportation accidents that Larsen Bay faces are air, vehicle, and marine. Transportation accidents that occur along the road system (or in off-road vehicles), air space, and in navigable waters would not normally constitute a major emergency unless the accident was complicated by hazardous materials, mass casualties, or fatalities.

Larsen Bay has a municipal airstrip with daily scheduled flight service as well as air taxi and occasionally Coast Guard air traffic, including both fixed wing aircraft and helicopters. Float planes also land in the vicinity of Larsen Bay.

Vessel traffic in the Larsen Bay area can be moderate, especially during the summer months when the cannery is open and vessels are delivering both supplies for cannery operations and fish for processing. Larger vessels (barges) deliver fuel to the cannery and the city several times a year.

Larsen Bay has approximately 5 miles of unpaved roads, none of which are state maintained. Vehicle accidents occur on occasion, often involving 4-wheel ATVs. Snowmobiles are not common in the community.

#### MITIGATION STRATEGIES

Most transportation accidents are localized and can be handled using local resources. Accidents on a larger scale or that involve hazmat and/or mass casualties will require additional resources. Most likely, if a major accident were to occur, the Community Health Aide in Larsen Bay would call for a medivac for severely injured patients. The assistance of the Alaska State Troopers, Coast Guard, Kodiak Fire Department, and other outside agencies may be necessary to supplement the response.

Transportation accidents may have negative impacts on a community's mental health, particularly if local residents are involved in the event. It is important that the Village Response Team, Community Health Representative, or other community leader take action to ensure that impacted community members receive the proper critical incident stress debriefing and grief counseling, as necessary.

# Hazard Analysis and Mitigation Strategies

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## Tsunami

Definition: A series of traveling ocean waves of great length and long period usually generated by submarine geophysical displacement. May or may not be preceded by an earthquake.

### HAZARD ANALYSIS

Tsunamis are natural phenomenon that are a series of traveling ocean waves of great length and long period, generated by disturbances associated with earthquakes in oceanic and coastal regions. In Larsen Bay, the most serious threat is from local tsunamis - those generated in Alaska Pacific waters. These waves have reached 100 feet and more in height in parts of Alaska. Because they are generated immediately offshore, they may strike the coast with far less warning than tsunamis which are generated in the western Pacific.

Submarine landslides, which may induce local tsunamis, can and have occurred without an earthquake. These waves could impact any or all shoreline areas in the region, depending on the size and direction of movement of the tsunami. Any tsunami greater than one meter in height may cause a variety of incidents such as industrial/technological emergencies (e.g. fires, explosions, and hazardous materials incidents); disruption of vital services such as water, sewer, power, gas and transportation; and damage to or disruption of port and harbor facilities, public works facilities and rolling stock, and the waste water treatment facility.

**Currently, evacuation areas in Larsen Bay are identified as all areas below the 100 foot elevation above sea level. This includes most of the community, including the school, therefore a tsunami shelter has been built at a higher elevation than the school. This shelter is used for tsunamis only.**

It is important to remember that the 100 foot tsunami elevation level was selected to provide a reasonable margin of safety and is not actually linked to tsunami inundation levels. Larsen Bay could potentially be impacted by a tsunami that inundates above the 100 foot elevation point. While the 1964 earthquake and tsunami provide a valuable reminder of the devastation tsunamis can cause, it is dangerous to presume that all future tsunamis in the Kodiak region will parallel the 1964 event. The next event could occur with far less warning and have far more severe impacts.

The West Coast/Alaska Tsunami Warning Center (WC/ATWC) in Palmer, Alaska issues tsunami warnings to Kodiak and other areas in Alaska, British Columbia, Washington, Oregon, and California. The City of Larsen Bay is in turn notified through Kodiak, by the Alaska State Troopers. The Palmer ATWC tracks seismic activity and potential tsunamis in the Pacific basin.

When a large earthquake occurs, geophysicists at the ATWC determine its epicenter and magnitude, and if these data meet certain known criteria for the possible generation of a tsunami, the ATWC will issue a **TSUNAMI WARNING** for a limited area near the epicenter. A tsunami warning message includes predicted tsunami arrival times at selected coastal areas and requires that those areas prepare for the possibility of immediate flooding from the tsunami.

A **TSUNAMI WATCH** is issued to areas adjacent to the warning area alerting them to the possibility of a tsunami threat. Upon issuing the watch and warning threats, the ATWC geophysicists will confirm whether or not a tsunami has been generated by examining additional data, and based on this information they will issue regular updates to the affected areas.

In the event of a tsunami watch or warning in Larsen Bay, local notification procedures would be implemented. The City/VPSO would notify all city council, VRT, and other essential personnel of a tsunami watch. If the watch were to escalate to a warning, the entire community would be alerted using the siren system.

### MITIGATION STRATEGIES

Tsunami hazards are best mitigated by extensive preplanning using:

- Warning systems,
- Evacuation routes,
- Evacuation procedures, and
- Public education and awareness of these systems and routes.

Public service announcements explaining the tsunami warning signals and evacuation procedures will be played on local radio stations to educate local community members.

***Local residents should be advised that in the event they feel a strong earthquake, they should immediately head for high ground regardless of whether the alarm has been sounded. Localized tsunamis (generated nearby) may hit land in a matter of minutes.***

# **Hazard Analysis and Mitigation Strategies**

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## **Larsen Bay Tsunami Evacuation Map**

### Volcano

Definition: An eruption from the earth's interior producing lava flows or violent explosions issuing rock, gases and debris.

#### HAZARD ANALYSIS

Larsen Bay is located adjacent to the famed "Pacific Rim of Fire," which begins at the Kenai Peninsula and runs along the Alaska Peninsula and the Aleutian Islands chain. Several active volcanoes are located along the Kenai and Alaska Peninsulas and Katmai coast that can impact the region. These volcanoes are mildly explosive, and have been active for some time, as indicated by numerous buried ash layers in surrounding soils.

The effects associated with volcanism include severe blast effects, turbulent clouds of ash and gases, lightning discharge, volcanic mudflows, pyroclastic flows, corrosive rain, flash floods, outburst floods, earthquakes, and tsunamis. Some of the results of these activities have been ash fallout in various communities, disruption of air traffic, road transportation and maritime activities. Vulnerability is dependent on the type of activity and current weather, especially wind patterns.

In 1912, the Kodiak region was blanketed in volcanic ash from the Katmai/Novarupta eruption on the Katmai Coast. That volcano blew an estimated six cubic miles (more than 33,000 million tons) into the air from vents in the Valley of Ten Thousand Smokes.

Because there are few populated areas within range of potential pyroclastic flows, the hazards Larsen Bay faces from volcanic eruption are primarily from secondary results, such as ash clouds and gasses, corrosive rain, and seismic activity. Volcanic activity may cause localized tsunamis which could impact the region. Ash clouds may cause breathing problems for individual with respiratory disorders or weakness.

#### MITIGATION STRATEGIES

Mitigation of volcano risks depends on the community's ability to cope with potential long term effects and continual activity from the volcanoes. The ability to function and carry out services in airborne ash environments is a way to mitigate these effects as well as keeping the public involved during an event.

**Special care should be taken to protect special populations, including young children, the elderly, and those with respiratory problems in the event of a volcanic eruption and ash cloud formation.**

# Hazard Analysis and Mitigation Strategies

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## Weather Extremes

Definition: Severe weather includes ice storms, blizzards, extreme cold, drought and high winds.

### HAZARD ANALYSIS

There are no regular occurrences of severe weather such as typhoons or tornadoes in Larsen Bay, however weather extremes such as high winds, large hail or heavy rainfall do threaten the area. Winds in excess of 50 miles/hour occur occasionally, and wind gusts may reach speeds of 90 miles/hour or more. Freezing rain, occasional heavy snowfall, and high winds are the dominant winter weather hazards that affect the area. Periods of extreme cold occur on a less frequent basis.

The effect of extreme weather would most likely be a disruption of vital services such as water, sewer, power, gas and transportation; damage to and disruption of emergency response facilities, resources and systems. Populations at risk depends on the extent of the scope of weather system. A “worst case scenario” would affect the entire community to some degree. During especially cold winters, Larsen Bay has had freeze out problems with the water supply.

### MITIGATION STRATEGIES

Mitigation depends primarily on individual preparedness, which may be facilitated through public education and shelter planning. It is important that the community have sufficient planning in place to provide backup power generation, water, and telephone service in the event that weather extremes do occur. Heating oil should be available with enough surplus to account for unforeseen shortages. The city should attempt to keep pipes from freezing in extremely cold weather.

# INITIATING AN EMERGENCY RESPONSE

## Introduction

This section of the Operations Guide should serve as a **starting point** for organizing a disaster response. This section uses simplified action guides (checklists) to help guide local response activities and to identify the types of circumstances and scale of disasters where outside assistance may be necessary.

- While this Community Emergency Response Plan has been designed to promote the highest possible level of self-sufficiency for disaster response within Larsen Bay, there will always be some circumstances where borough, state, or federal resources will be necessary to support the response.
- There will also be certain types of disasters where the scale is such that multiple communities are affected and a coordinated, regional response will be necessary.

***It is always better to be overly cautious and call for assistance as early on as possible. It will always be possible to scale down the response later, however if you wait to long to make notifications and/or requests to assistance, response time may not occur quickly enough to benefit the community.***

## Initial Response Checklists

- The initial response checklists that follow outline immediate actions to take in the case of a local emergency.
- One checklist is general and may be used for all emergencies, except tsunamis.
- The tsunami initial response checklists focuses specifically on the warning and evacuation procedures that are unique to tsunami watch/warning situations.
- Each initial response checklist refers the user to other sections of this plan for further information/direction.

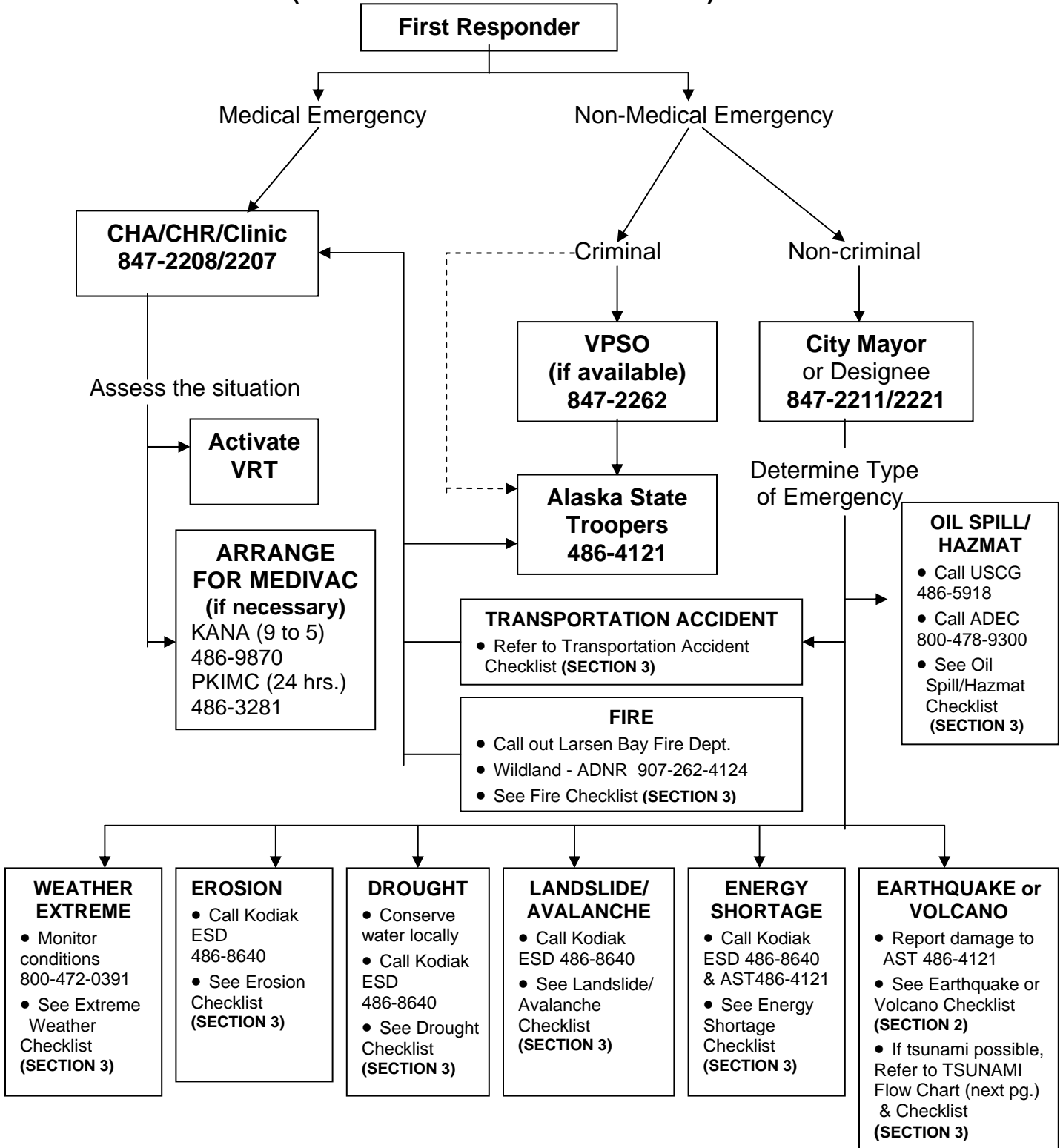


# Response Actions

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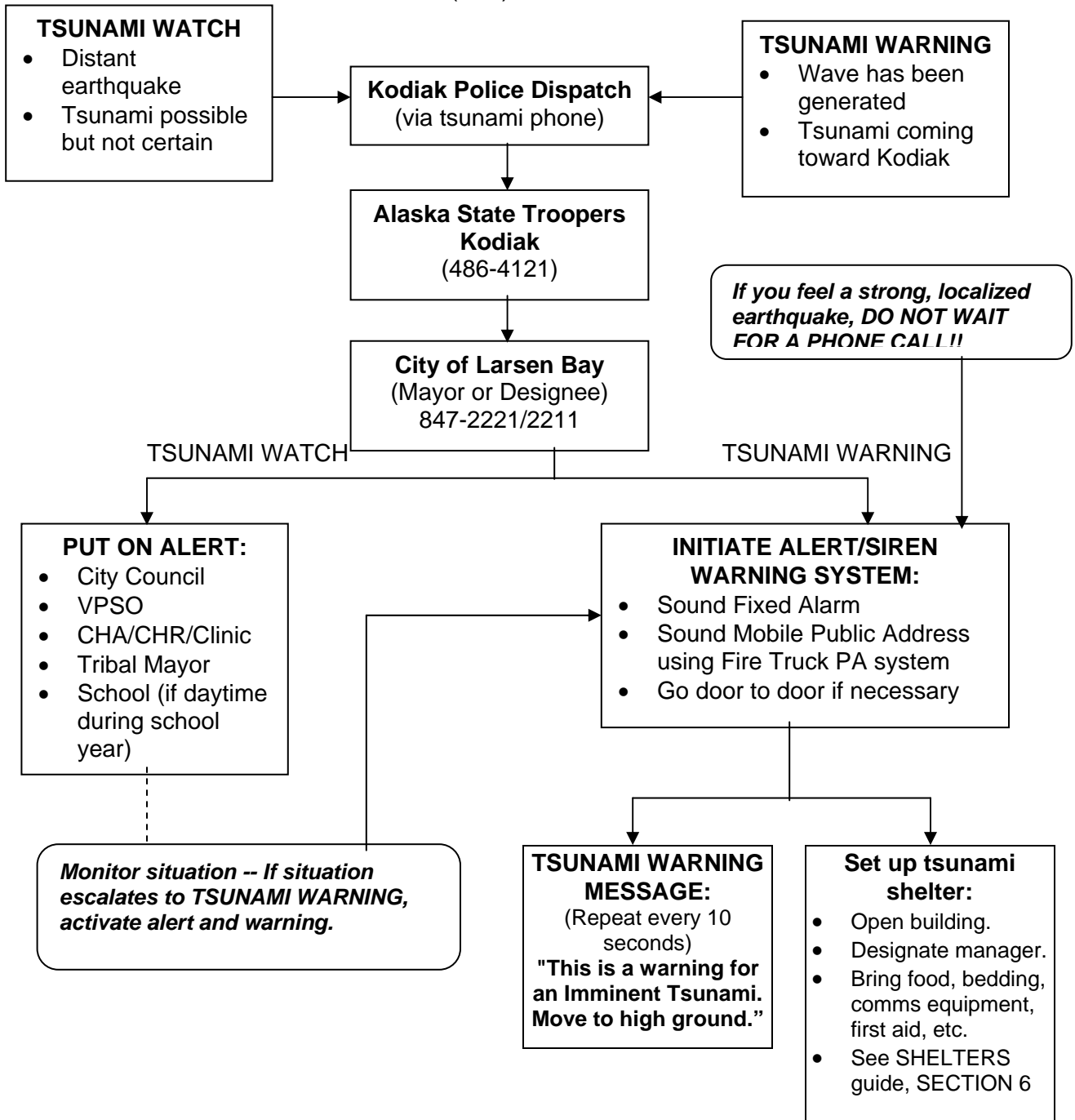
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## INITIAL RESPONSE FLOW CHART (All Disasters EXCLUDING Tsunamis)



## TSUNAMI RESPONSE FLOW CHART

ALASKA TSUNAMI WARNING CENTER  
(907) 745-4214



### HAZARD-SPECIFIC RESPONSE CHECKLISTS

The hazard-specific Response Checklists that follow offer a means to address the following:

- special and unique response procedures,
- notifications,
- protective actions,
- emergency public information, and
- other response needs generated by a particular hazard.

The checklists for each hazard focus on the special planning needs and regulatory issues generated by the hazard and identify appropriate outside agencies to contact for assistance in each case. The Response Checklists also reference other plan sections that may provide additional direction or background information to support the action item in the checklists.

***These checklists are only guides, and all actions may not be appropriate in every situation. All responders and emergency personnel should use their own good judgement and common sense when carrying out the actions in this plan.***

# Response Actions

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## Response Checklist: AVALANCHE/LANDSLIDE

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<p><b>Warning Phase:</b> Threat of an Avalanche or Landslide Exists</p>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Village Response Team (via VPSO or CHR)</li> <li><input type="checkbox"/> Alaska State Troopers 486-4121</li> <li><input type="checkbox"/> National Weather Service (for rain/snow forecasts) 800-472-0391</li> <li><input type="checkbox"/> Dept. of Transportation &amp; Public Facilities (if roadways or airstrip are threatened) 487-4952</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Identify areas at risk.</li> <li><input type="checkbox"/> Identify safe areas suitable for sheltering evacuees.</li> <li><input type="checkbox"/> Ensure evacuation routes are passable.</li> <li><input type="checkbox"/> Estimate number of evacuees and arrange for shelter and feeding.</li> <li><input type="checkbox"/> Arrange for public alert and warning.</li> <li><input type="checkbox"/> Inventory heavy equipment for use in response &amp; recovery.</li> <li><input type="checkbox"/> Preposition emergency equipment, fuel, and medical supplies in safe area for use after slide/avalanche.</li> <li><input type="checkbox"/> Arrange for safe delivery of incoming response personnel and supplies.</li> </ul>
<p><b>Response Phase:</b> Landslide or Avalanche is occurring</p>	<ul style="list-style-type: none"> <li><input type="checkbox"/> KANA Medical (9 to 5) if injury/death 486-9870 or 800-478-5721</li> <li><input type="checkbox"/> PKIMC - Hospital (24-hour) if injury/death 486-3281</li> <li><input type="checkbox"/> KIBSD (sheltering) 486-9222/9223</li> <li><input type="checkbox"/> ADES (disaster relief) 800-478-2337</li> <li><input type="checkbox"/> FEMA (disaster relief) 800-395-6042</li> <li><input type="checkbox"/> Red Cross 486-4040</li> <li><input type="checkbox"/> Salvation Army 486-8740</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Review Warning checklist.</li> <li><input type="checkbox"/> Establish EOC, if necessary.</li> <li><input type="checkbox"/> Establish a watch/ observation system.</li> <li><input type="checkbox"/> Continue to disseminate public information.</li> <li><input type="checkbox"/> Limit travel/recreation in affected areas.</li> <li><input type="checkbox"/> Establish shelters. Coordinate with KIBSD, Red Cross, Salvation Army.</li> <li><input type="checkbox"/> Secure evacuated areas.</li> <li><input type="checkbox"/> Establish safe location for emergency medical care.</li> <li><input type="checkbox"/> Arrange for medical evacuations (through KANA/PKIMC) as necessary.</li> <li><input type="checkbox"/> Estimate extent of damage.</li> </ul>
<p><b>Recovery Phase:</b> Landslide or Avalanche has occurred</p>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Ensure that all organizations listed under WARNING and RESPONSE phases have been notified, as appropriate.</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Review Warning &amp; Response checklists.</li> <li><input type="checkbox"/> Coordinate recovery activities with borough, state, and federal agencies.</li> <li><input type="checkbox"/> Identify safety hazards and undertake corrective action.</li> <li><input type="checkbox"/> Arrange for snow and debris clearance.</li> <li><input type="checkbox"/> Restore damaged utilities and transportation systems (air, road, port)</li> <li><input type="checkbox"/> Arrange emergency housing as needed.</li> <li><input type="checkbox"/> Work on monetary damage estimates for disaster declaration.</li> </ul>

# Response Actions

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## Response Checklist: COASTAL EROSION

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<p><b>Warning Phase:</b> Threat of Coastal Erosion Exists</p>	<ul style="list-style-type: none"> <li>❑ Kodiak Emergency Services Director 486-8640</li> <li>❑ National Weather Service (for weather forecasts) 800-472 - 0391</li> <li>❑ Dept. of Transportation &amp; Public Facilities (if roadways or airstrip are threatened) 487-4952</li> <li>❑ Kodiak Island Borough Community Development Department (mitigation planning) 486-9360</li> </ul>	<ul style="list-style-type: none"> <li>❑ Identify areas at risk.</li> <li>❑ Evaluate need for evacuation.</li> <li>❑ Identify safe areas suitable for relocating evacuees.</li> <li>❑ Determine whether roadways or transportation facilities are at risk.</li> <li>❑ Estimate number of evacuees and arrange for relocation.</li> <li>❑ Arrange for public alert and warning if necessary.</li> <li>❑ Inventory heavy equipment for use in response &amp; recovery.</li> <li>❑ Remove emergency equipment, fuel, and medical supplies from threatened areas.</li> <li>❑ Keep records of actions taken &amp; resources used.</li> </ul>
<p><b>Response Phase:</b> Coastal Erosion is occurring</p>	<ul style="list-style-type: none"> <li>❑ KIBSD (sheltering) 486-9222/9223</li> <li>❑ Alaska State Troopers (relocation assistance) 486-4121</li> <li>❑ KANA (relocation assistance) 486-9870 or 800-478-5721</li> <li>❑ ADES (disaster relief) 800-478-2337</li> <li>❑ FEMA (disaster relief) 800-395-6042</li> <li>❑ Notify all other organizations listed under WARNING PHASE (above) as appropriate.</li> </ul>	<ul style="list-style-type: none"> <li>❑ Review Warning checklist.</li> <li>❑ Establish EOC if necessary.</li> <li>❑ Establish a watch/ observation system for erosion progression.</li> <li>❑ Continue to disseminate public information.</li> <li>❑ Limit travel/recreation in affected areas.</li> <li>❑ Facilitate relocation of displaced resident.</li> <li>❑ Establish shelters, if necessary. Coordinate with KIBSD, Red Cross, Salvation Army.</li> <li>❑ Secure evacuated areas.</li> <li>❑ Estimate extent of damage.</li> </ul>



# Response Actions

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## Coastal Erosion Response Checklist (cont.)

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<b>Recovery Phase:</b> Coastal Erosion has occurred	<input type="checkbox"/> Ensure that all organizations listed under WARNING and RESPONSE phases have been notified, as appropriate.	<input type="checkbox"/> Review Warning & Response checklists. <input type="checkbox"/> Coordinate recovery activities with borough, state, and federal relief agencies. <input type="checkbox"/> Reevaluate zoning ordinances and setback policies. <input type="checkbox"/> Identify safety hazards and undertake corrective action. <input type="checkbox"/> Arrange for debris clearance. <input type="checkbox"/> Work to restore damaged utilities and transportation systems (airstrips, roadways, and port facilities), if any. <input type="checkbox"/> Arrange for emergency housing as necessary. <input type="checkbox"/> Work on monetary damage estimates for disaster declaration.

## Response Checklist: DROUGHT

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<b>Warning Phase:</b> Threat of a Drought Exists	<ul style="list-style-type: none"> <li>❑ Kodiak Emergency Services Director 486-8640</li> <li>❑ National Weather Service (for rain forecasts) 800-472-0391</li> <li>❑ KANA Medical if human health risks. 486-9870 or 800-478-5721</li> </ul>	<ul style="list-style-type: none"> <li>❑ Monitor low rainfall situations closely.</li> <li>❑ Review local water use and develop curtailment plan.</li> <li>❑ Establish and maintain contact with other affected areas.</li> <li>❑ Arrange for public announcements via radio, television, newspaper.</li> <li>❑ Identify facilities &amp; industries at risk.</li> <li>❑ Assess readiness of firefighting equipment.</li> <li>❑ Research alternate potable water sources.</li> <li>❑ Initiate help of volunteer and relief organizations.</li> </ul>
<b>Response Phase:</b> Drought is occurring	<ul style="list-style-type: none"> <li>❑ Kodiak Area Fire &amp; Rescue (if fire risk) 486-8040</li> <li>❑ ADNR Forestry (if fire risk) 262-4124</li> <li>❑ ADES (disaster relief) 800-478-2337</li> <li>❑ FEMA (disaster relief) 800-395-6042</li> <li>❑ American Red Cross 486-4040</li> <li>❑ Salvation Army 486-8740</li> </ul>	<ul style="list-style-type: none"> <li>❑ Review Warning checklist.</li> <li>❑ Activate IMT &amp; establish EOC.</li> <li>❑ Monitor drought conditions.</li> <li>❑ Continue to disseminate public information.</li> <li>❑ Estimate water reserves.</li> <li>❑ Develop conservation plan and coordinate with other jurisdictions.</li> <li>❑ Monitor pumps to prevent damage.</li> <li>❑ Monitor fire risk &amp; advise Fire Departments.</li> <li>❑ Request potable water assistance (KANA, Kodiak ESD).</li> </ul>
<b>Recovery Phase:</b> Drought has occurred	<ul style="list-style-type: none"> <li>❑ Ensure that all organizations listed under WARNING and RESPONSE phases have been notified, as appropriate.</li> </ul>	<ul style="list-style-type: none"> <li>❑ Review Warning &amp; Response checklists.</li> <li>❑ Perform post-drought cleanup and utilities restoration.</li> <li>❑ Coordinate recovery activities with borough, state, and federal relief agencies.</li> <li>❑ Perform damage assessments.</li> <li>❑ Coordinate disaster aid centers for individual/ family aid applications.</li> <li>❑ Work on monetary damage estimates for disaster declaration.</li> </ul>

# Response Actions

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## Response Checklist: EARTHQUAKE

### WARNING:

*A strong earthquake whose epicenter is located a short distance away can generate a “local tsunami” in nearby waters, and the tsunami could reach coastal areas before a warning is issued. Historically, such waves have been the highest, reaching heights of 100 feet or more and up to one mile inland. All coastal areas in Kodiak are considered to have a “local tsunami” hazard.*

See the Hazard Response Checklist for Tsunamis, also in this Section.

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<p><b>Response Phase:</b> Earthquake is occurring</p>	<ul style="list-style-type: none"> <li>❑ Alaska Tsunami Warning Center (to find out about tsunami generation) 745-4214</li> <li>❑ Alaska State Troopers 486-4121 (for verification)</li> <li>❑ Village Response Team (via VPSO or CHA)</li> <li>❑ KANA Medical (9 to 5) if injuries/deaths 486-9870 or 800-478-5721</li> <li>❑ PKIMC - Hospital (24-hour) if injuries/deaths 486-3281</li> <li>❑ KIBSD (for assistance with sheltering) 486-9222/9223</li> <li>❑ ADES (disaster relief) 800-478-2337</li> <li>❑ FEMA (disaster relief) 800-395-6042</li> <li>❑ American Red Cross 486-4040</li> <li>❑ Salvation Army 486-8740</li> </ul>	<ul style="list-style-type: none"> <li>❑ Warn citizens of the dangers of weakened or collapsing buildings.</li> <li>❑ Issue evacuation orders as appropriate.</li> <li>❑ Activate IMT &amp; establish EOC.</li> <li>❑ Survey existing communications &amp; develop communications plan.</li> <li>❑ Notify medical/hospitals of injuries/deaths.</li> <li>❑ Control fires and hazmat releases.</li> <li>❑ Maintain public order and crowd control.</li> <li>❑ Continue to disseminate public information.</li> <li>❑ Establish shelters. Coordinate with KIBSD, Red Cross, Salvation Army.</li> <li>❑ Secure evacuated areas.</li> <li>❑ Establish safe location for emergency medical care.</li> <li>❑ Arrange for medical evacuations (through KANA/PKIMC) as necessary.</li> <li>❑ Estimate extent of damage.</li> </ul>

# Response Actions

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## Earthquake Response Checklist (cont.)

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<b>Recovery Phase:</b> Earthquake has occurred	<input type="checkbox"/> Ensure that all organizations listed under WARNING and RESPONSE phases have been notified, as appropriate.	<input type="checkbox"/> Review Warning & Response checklists. <input type="checkbox"/> Coordinate recovery activities with borough, state, and federal relief agencies. <input type="checkbox"/> Identify safety hazards and undertake corrective action. <input type="checkbox"/> Arrange for debris clearance. <input type="checkbox"/> Coordinate disaster aid centers for individual/ family aid applications. <input type="checkbox"/> Work to restore damaged utilities and transportation systems (airstrips, roadways, and port facilities). <input type="checkbox"/> Arrange for emergency housing as necessary. <input type="checkbox"/> Work on monetary damage estimates for disaster declaration.

**Response Checklist: ENERGY SHORTAGE/INTERRUPTION**

<b>SITUATION</b>	<b>NOTIFICATIONS and CONTACTS (907-)</b>	<b>ACTIONS</b>
<b>Warning Phase:</b> Threat of an Energy Shortage or Interruption Exists	<ul style="list-style-type: none"> <li><input type="checkbox"/> Alaska State Troopers 486-4121</li> <li><input type="checkbox"/> Kodiak Emergency Services Director 486-8640</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Identify areas at risk.</li> <li><input type="checkbox"/> Estimate possible consequences.</li> <li><input type="checkbox"/> Coordinate with other borough, state, and federal agencies.</li> <li><input type="checkbox"/> Alert public utilities.</li> <li><input type="checkbox"/> Estimate nature &amp; scope of assistance required.</li> </ul>
<b>Response Phase:</b> Energy Shortage or Interruption is occurring	<ul style="list-style-type: none"> <li><input type="checkbox"/> ADES (disaster relief) 800-478-2337</li> <li><input type="checkbox"/> FEMA (disaster relief) 800-395-6042</li> <li><input type="checkbox"/> Salvation Army 486-8740</li> <li><input type="checkbox"/> American Red Cross 486-4040</li> <li><input type="checkbox"/> Notify all other organizations listed under WARNING PHASE (above) as appropriate.</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Review Warning checklist.</li> <li><input type="checkbox"/> Determine the extent of damage/interruption.</li> <li><input type="checkbox"/> Establish EOC, as necessary.</li> <li><input type="checkbox"/> Disseminate public information.</li> <li><input type="checkbox"/> Use backup power as necessary.</li> <li><input type="checkbox"/> Monitor public health &amp; safety.</li> <li><input type="checkbox"/> Estimate extent of damage.</li> </ul>
<b>Recovery Phase:</b> Energy Shortage or Interruption has occurred	<ul style="list-style-type: none"> <li><input type="checkbox"/> Ensure that all organizations listed under WARNING and RESPONSE phases have been notified, as appropriate.</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Review Warning &amp; Response checklists.</li> <li><input type="checkbox"/> Coordinate recovery &amp; activities with borough, state, and federal relief agencies.</li> <li><input type="checkbox"/> Make damage assessment.</li> <li><input type="checkbox"/> Work to restore damaged utilities and transportation systems (airstrips, roadways, and port facilities).</li> <li><input type="checkbox"/> Coordinate disaster aid centers.</li> <li><input type="checkbox"/> Work on monetary damage estimates for disaster declaration.</li> </ul>

# Response Actions

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## Response Checklist: FIRE

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<p><b>Warning Phase:</b> Threat of a Fire Exists (See also Drought checklists)</p>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Larsen Bay Fire (VPSO)</li> <li><input type="checkbox"/> Alaska State Troopers 486-4121</li> <li><input type="checkbox"/> Kodiak Area Fire &amp; Rescue 486-8040</li> <li><input type="checkbox"/> ADNDR Division of Forestry 262-4124</li> <li><input type="checkbox"/> National Weather Service (for rain forecasts) 800-472-0391</li> <li><input type="checkbox"/> KIBSD (for assistance with sheltering) 486-9222/9223</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Identify areas at risk.</li> <li><input type="checkbox"/> Determine fire readiness of vehicles &amp; equipment.</li> <li><input type="checkbox"/> Determine water levels for fire fighting.</li> <li><input type="checkbox"/> Check auxiliary generators and other power, lighting, and communications, equipment.</li> <li><input type="checkbox"/> Restrict outdoor burning.</li> <li><input type="checkbox"/> Establish contact with fire agencies.</li> <li><input type="checkbox"/> Survey existing communications.</li> <li><input type="checkbox"/> Consider activation of EOC</li> <li><input type="checkbox"/> Provide public information &amp; direction.</li> </ul>
<p><b>Response Phase:</b> Fire is occurring</p>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Ensure all WARNING PHASE notifications made.</li> <li><input type="checkbox"/> Village Response Team (if EMS/Medical/Crisis support needed) via VPSO</li> <li><input type="checkbox"/> KANA Medical (9 to 5) if injuries/deaths 486-9870 or 800-478-5721</li> <li><input type="checkbox"/> PKIMC - Hospital (24-hour) if injuries/deaths 486-3281</li> <li><input type="checkbox"/> ADES (disaster relief) 800-478-2337</li> <li><input type="checkbox"/> FEMA (disaster relief) 800-395-6042</li> <li><input type="checkbox"/> American Red Cross 486-4040</li> <li><input type="checkbox"/> Salvation Army 486-8740</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Review Warning checklist.</li> <li><input type="checkbox"/> Assess situation and identify affected areas.</li> <li><input type="checkbox"/> Continue to disseminate public information.</li> <li><input type="checkbox"/> Issue evacuation orders, as necessary</li> <li><input type="checkbox"/> Activate IMT.</li> <li><input type="checkbox"/> Establish EOC.</li> <li><input type="checkbox"/> Establish shelters. Coordinate with KIBSD, Red Cross, Salvation Army.</li> <li><input type="checkbox"/> Secure evacuated areas.</li> <li><input type="checkbox"/> Establish facility/safe location for emergency medical care.</li> <li><input type="checkbox"/> Arrange for medical evacuations (through KANA/PKIMC) as necessary.</li> <li><input type="checkbox"/> Estimate extent of damage.</li> <li><input type="checkbox"/> Contact social service and relief agencies, such as the Red Cross, as necessary.</li> </ul>



# Response Actions

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## Fire Response Checklist (cont.)

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<b>Recovery Phase:</b> Fire has occurred	<ul style="list-style-type: none"><li>❑ Ensure that all organizations listed under WARNING and RESPONSE phases have been notified, as appropriate.</li></ul>	<ul style="list-style-type: none"><li>❑ Review Warning &amp; Response checklists.</li><li>❑ Coordinate recovery activities with borough, state, and federal relief agencies.</li><li>❑ Identify safety hazards and undertake corrective action.</li><li>❑ Arrange for emergency housing, as necessary.</li><li>❑ Work to restore damaged utilities and transportation systems (airstrips, roadways, and port facilities).</li><li>❑ Work on monetary damage estimates for disaster declaration.</li></ul>

## Response Checklist: OIL SPILLS AND HAZARDOUS MATERIALS RELEASES

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<p><b>Response Phase:</b> Oil Spill or Hazardous materials release is occurring</p>	<ul style="list-style-type: none"> <li>❑ NATIONAL RESPONSE CENTER (24-HR) 800-424-8802</li> <li>❑ ADEC 800-478-9300</li> <li>❑ USCG MSD Kodiak 486-5918</li> <li>❑ Larsen Bay Fire (VPSO)</li> <li>❑ Kodiak Emergency Services Director 486-8640</li> <li>❑ Kodiak Area Fire &amp; Rescue 486-8040</li> <li>❑ Call 800 number listed on shipping papers or labels.</li> <li>❑ VRT (if human health risks)</li> <li>❑ KANA Medical (9 to 5) if injuries/deaths 486-9870 or 800-478-5721</li> <li>❑ PKIMC - Hospital (24-hour) if injuries/deaths 486-3281</li> </ul>	<ul style="list-style-type: none"> <li>❑ Secure the area where release has occurred.</li> <li>❑ Identify hazards if possible. Look for information on labels, shipping papers, etc.</li> <li>❑ Assess the situation to determine type of release, approximate size, weather factors, etc.</li> <li>❑ In case of an oil spill, refer to Kodiak Subarea Oil Spill Contingency Plan for response strategies and additional notification information.</li> <li>❑ Disseminate public information about evacuation or shelter-in-place.</li> <li>❑ Initiate evacuation, if necessary.</li> <li>❑ Establish facility/safe location for emergency medical care.</li> <li>❑ Arrange for medical evacuations (through KANA/PKIMC) as necessary.</li> <li>❑ Activate the IMT and set up EOC if necessary.</li> <li>❑ Estimate extent of damage.</li> </ul>
<p><b>Recovery Phase:</b> Oil Spill or Hazardous materials release has occurred</p>	<ul style="list-style-type: none"> <li>❑ Ensure that all organizations listed under RESPONSE phase have been notified, as appropriate.</li> </ul>	<ul style="list-style-type: none"> <li>❑ Review Response checklist.</li> <li>❑ Ensure that all hazardous materials have been disposed of or neutralized.</li> <li>❑ Identify safety hazards and undertake corrective action.</li> <li>❑ Work to restore damaged utilities and transportation systems (airstrips, roadways, and port facilities).</li> <li>❑ Work on monetary damage estimates for disaster declaration.</li> </ul>

# Response Actions

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**Response Checklist:  
TRANSPORTATION ACCIDENT  
(Marine, Vehicle, Aircraft)**

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<p><b>Response Phase:</b> Accident is occurring</p>	<ul style="list-style-type: none"> <li>❑ Alaska State Troopers 486-4121</li> <li>❑ Village Response Team (via VPSO or CHA)</li> <li>❑ KANA Medical and Social Services (9 to 5) 486-9870 or 800-478-5721</li> <li>❑ PKIMC - Hospital (24-hour) if injuries/deaths 486-3281</li> <li>❑ ADES (disaster relief) 800-478-2337</li> <li>❑ FEMA (disaster relief) 800-395-6042</li> <li>❑ NTSB, OSHA, FAA, State Medical Examiner (via AST)</li> <li>❑ Dept. of Transportation &amp; Public Facilities (if roadways or airstrip are threatened) 487-4952</li> <li>❑ KIBSD (for assistance with sheltering) 486-9222/9223</li> <li>❑ American Red Cross 486-4040</li> <li>❑ Salvation Army 486-8740</li> </ul>	<ul style="list-style-type: none"> <li>❑ If hazardous materials or oil are released/spilled, refer to the previous checklists.</li> <li>❑ If injuries, involved, notify VRT and call for medevac, as appropriate.</li> <li>❑ Contact AST and request that they contact NTSB, OSHA, FAA &amp; State Medical Examiner, as appropriate.</li> <li>❑ Secure the area. Control crowds.</li> <li>❑ Control fires and hazmat releases as necessary.</li> <li>❑ Activate IMT and establish EOC.</li> <li>❑ Establish facility/safe location for emergency medical care.</li> <li>❑ Arrange for medical evacuations (through KANA/PKIMC) as necessary.</li> <li>❑ Request AST, Red Cross, VRT assistance with temporary morgues and burials.</li> <li>❑ Activate VRT and contact KANA for social support and counseling of families of victims.</li> <li>❑ Set up emergency shelters, as necessary.</li> <li>❑ Disseminate public information.</li> <li>❑ Estimate extent of damage.</li> </ul>

# Response Actions

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## Transportation Accident Response Checklist (cont.)

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<b>Recovery Phase:</b> Accident has occurred	<input type="checkbox"/> Ensure that all organizations listed under RESPONSE phase have been notified, as appropriate.	<input type="checkbox"/> Review Response checklist. <input type="checkbox"/> Maintain scene security. <input type="checkbox"/> Identify safety hazards and undertake corrective action. <input type="checkbox"/> Arrange for debris clearance. <input type="checkbox"/> Work to restore damaged utilities and transportation systems (airstrips, roadways, and port facilities). <input type="checkbox"/> Arrange for emergency housing as necessary. <input type="checkbox"/> Work on monetary damage estimates for disaster declaration.

**Response Checklist: TSUNAMI**

***IF WARNING TIME IS EXTREMELY LIMITED, activate the tsunami notification system locally. Tell people when to evacuate and where to go. Then evacuate the low-lying areas and worry about other things later. Use the evacuees to help move out the others as they go along.***

<b>SITUATION</b>	<b>NOTIFICATIONS and CONTACTS (907-)</b>	<b>ACTIONS</b>
<p><b>Warning Phase:</b> Tsunami watch or warning has been issued.</p>	<ul style="list-style-type: none"> <li>❑ Alaska Tsunami Warning Center 745-4214</li> <li>❑ Alaska State Troopers 486-4121</li> <li>❑ Kodiak Emergency Services Director 486-8640</li> <li>❑ Village Response Team (via VPSO or CHA)</li> <li>❑ KIBSD (for assistance with sheltering) 486-9222/9223</li> </ul>	<ul style="list-style-type: none"> <li>❑ Confirm reports with AK Tsunami Warning Center and gather as much information as possible.</li> <li>❑ Sound alarm/alert system.</li> <li>❑ Attempt to notify outlying populations via VHF radio or SSB (fish camps, fishing vessels, etc. beyond city siren system).</li> <li>❑ Initiate evacuation to high ground. Provide additional assistance to special populations as necessary.</li> <li>❑ Identify safe location for sheltering evacuees.</li> <li>❑ Establish shelters. Coordinate with KIBSD, Red Cross, Salvation Army.</li> <li>❑ Initiate vessel/boat evacuations (to deep water), if safe to do so.</li> <li>❑ Secure evacuated areas.</li> <li>❑ Establish facility/safe location for emergency medical care.</li> <li>❑ Activate IMT and establish EOC.</li> <li>❑ Inventory communications capabilities and all other emergency resources.</li> </ul>

***PROTECT HUMAN LIFE FIRST!***

# Response Actions

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## Tsunami Response Checklist (cont.)

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<b>Response and Recovery Phases:</b> Tsunami is occurring/has occurred	<ul style="list-style-type: none"> <li>❑ American Red Cross 486-4040</li> <li>❑ Salvation Army 486-8740</li> <li>❑ KANA Medical (9 to 5) if injuries/deaths 486-9870 or 800-478-5721</li> <li>❑ PKIMC - Hospital (24-hour) if injuries/deaths 486-3281</li> <li>❑ ADES (disaster relief) 800-478-2337</li> <li>❑ FEMA (disaster relief) 800-395-6042</li> <li>❑ Ensure that all organizations listed under WARNING phase have been notified, as appropriate.</li> </ul>	<ul style="list-style-type: none"> <li>❑ Continue to monitor situation through Tsunami Warning Center.</li> <li>❑ Keep a watch on sea conditions (from a safe location).</li> <li>❑ Review Warning checklist.</li> <li>❑ Establish emergency medical care facilities and arrange for medical evacuations, as necessary.</li> <li>❑ Estimate initial damages and report to Borough, State, Federal agencies.</li> <li>❑ Identify safety hazards and undertake corrective action.</li> <li>❑ Arrange for debris clearance.</li> <li>❑ Work to restore damaged utilities and transportation systems (airstrips, roadways, and port facilities).</li> <li>❑ Arrange for emergency housing and sheltering as necessary.</li> <li>❑ Work on monetary damage estimates for disaster declaration.</li> </ul>

## Response Checklist: VOLCANO

### WARNING:

If WARNING TIME IS EXTREMELY LIMITED, there are two conditions that one must be concerned with regarding volcano activity: earthquakes and tsunamis. The second condition, tsunami, is the more emergent one. The threat of “local tsunami” can generate large waves with little or no warning. Historically, such waves have been the highest, reaching heights of 100 feet or more and up to one mile inland. Most of the community’s coastal areas are considered to have a “local tsunami” hazard.

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<p><b>Warning Phase:</b> Threat of a Volcano Exists</p>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Alaska Volcano Observatory 786-7497</li> <li><input type="checkbox"/> Alaska Tsunami Warning Center (to find out about tsunami generation) 745-4214</li> <li><input type="checkbox"/> Alaska State Troopers 486-4121</li> <li><input type="checkbox"/> Kodiak ESD 486-8640</li> <li><input type="checkbox"/> National Weather Service 800-472-0391</li> <li><input type="checkbox"/> Dept. of Transportation &amp; Public Facilities (if roadways or airstrip are threatened) 487-4952</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Evaluate forecasts &amp; predictions.</li> <li><input type="checkbox"/> Identify type of risk (mudslide, ash cloud, etc.) and areas at risk.</li> <li><input type="checkbox"/> Identify high-risk populations (respiratory problems, etc.) who may need special attention or early evacuation.</li> <li><input type="checkbox"/> Identify safe areas suitable for sheltering evacuees.</li> <li><input type="checkbox"/> Ensure that evacuation routes are passable.</li> <li><input type="checkbox"/> Estimate number of evacuees and arrange for shelter and feeding.</li> <li><input type="checkbox"/> Arrange for public alert and warning.</li> <li><input type="checkbox"/> Contact and warn outlying populations, small aircraft, fishing vessels, or others in the area who may be threatened by ash fall.</li> <li><input type="checkbox"/> Inventory heavy equipment for use in response &amp; recovery.</li> <li><input type="checkbox"/> Preposition emergency equipment, fuel, and medical supplies in safe area for use after volcano.</li> </ul>



# Response Actions

## Volcano Response Checklist (cont.)

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<b>Response Phase:</b> Volcano is occurring	<ul style="list-style-type: none"> <li><input type="checkbox"/> Village Response Team (via VPSO or CHA)</li> <li><input type="checkbox"/> KANA Medical (9 to 5) 486-9870 or 800-478-5721</li> <li><input type="checkbox"/> PKIMC - Hospital (24-hour) 486-3281</li> <li><input type="checkbox"/> ADES (disaster relief) 800-478-2337</li> <li><input type="checkbox"/> FEMA (disaster relief) 800-395-6042</li> <li><input type="checkbox"/> KIBSD (for assistance with sheltering) 486-9222/9223</li> <li><input type="checkbox"/> American Red Cross 486-4040</li> <li><input type="checkbox"/> Salvation Army 486-8740</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Review Warning checklist.</li> <li><input type="checkbox"/> Establish a watch/observation system for volcano activity.</li> <li><input type="checkbox"/> Continue to assess eruption situation.</li> <li><input type="checkbox"/> Continue to disseminate public information.</li> <li><input type="checkbox"/> Establish shelters if necessary. Coordinate with KIBSD, Red Cross, Salvation Army.</li> <li><input type="checkbox"/> Secure evacuated areas.</li> <li><input type="checkbox"/> Establish facility/safe location for emergency medical care.</li> <li><input type="checkbox"/> Arrange for medical evacuations (through KANA/PKIMC) as necessary.</li> <li><input type="checkbox"/> Estimate extent of damage.</li> </ul>
<b>Recovery Phase:</b> Volcano has occurred	<ul style="list-style-type: none"> <li><input type="checkbox"/> Ensure that all organizations listed under WARNING and RESPONSE phases have been notified, as appropriate.</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Review Warning &amp; Response checklists.</li> <li><input type="checkbox"/> Coordinate recovery activities with borough, state, and federal relief agencies.</li> <li><input type="checkbox"/> Identify safety hazards and undertake corrective action.</li> <li><input type="checkbox"/> Arrange for debris clearance.</li> <li><input type="checkbox"/> Work to restore damaged utilities and transportation systems (airstrips, roadways, and port facilities).</li> <li><input type="checkbox"/> Arrange for emergency housing as necessary.</li> <li><input type="checkbox"/> Work on monetary damage estimates for disaster declaration.</li> </ul>

## Response Checklist: WEATHER EXTREMES

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<b>Warning Phase:</b> Threat of Extreme Weather/ High Winds Exists	<ul style="list-style-type: none"> <li>❑ Alaska State Troopers 486-4121</li> <li>❑ National Weather Service 800-472-0391</li> <li>❑ Kodiak Emergency Services Director 486-8640/8000</li> <li>❑ Dept. of Transportation &amp; Public Facilities (if roadways or airstrip are threatened) 487-4952</li> </ul>	<ul style="list-style-type: none"> <li>❑ Confirm forecasts with National Weather Service.</li> <li>❑ Identify areas at risk.</li> <li>❑ Disseminate public information.</li> <li>❑ Assess current levels of heavy equipment for snow removal, etc.</li> <li>❑ Assess fuel levels. Initiate conservation programs as necessary.</li> <li>❑ Check generators and other backup power.</li> <li>❑ Preposition emergency equipment, fuel, and medical supplies in safe area for use after extreme weather is over.</li> <li>❑ Arrange for safe delivery of incoming response personnel and supplies.</li> </ul>
<b>Response Phase:</b> Extreme weather is occurring	<ul style="list-style-type: none"> <li>❑ Salvation Army 486-8740</li> <li>❑ KANA Medical (9 to 5) if injuries/deaths 486-9870 or 800-478-5721</li> <li>❑ PKIMC - Hospital (24-hour) if injuries/deaths 486-3281</li> <li>❑ KIBSD (for assistance with sheltering) 486-9222/9223</li> <li>❑ American Red Cross 486-4040</li> <li>❑ ADES (disaster relief) 800-478-2337</li> <li>❑ FEMA (disaster relief) 800-395-6042</li> </ul>	<ul style="list-style-type: none"> <li>❑ Review Warning checklist.</li> <li>❑ Continue to monitor forecasts.</li> <li>❑ Continue to disseminate public information.</li> <li>❑ Keep in communication with state/federal emergency response agencies.</li> <li>❑ Determine the need to establish shelters for those who may be without heat or essential services. Coordinate with KIBSD, Red Cross, Salvation Army.</li> <li>❑ Establish facility/safe location for emergency medical care.</li> <li>❑ Arrange for medical evacuations (through KANA/PKIMC) as necessary.</li> <li>❑ Estimate extent of damage.</li> </ul>

# Response Actions

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## Extreme Weather Response Checklist (cont.)

SITUATION	NOTIFICATIONS and CONTACTS (907-)	ACTIONS
<b>Recovery Phase:</b> Extreme Weather has occurred	<input type="checkbox"/> Ensure that all organizations listed under WARNING and RESPONSE phases have been notified, as appropriate.	<input type="checkbox"/> Review Warning & Response checklists. <input type="checkbox"/> Coordinate recovery activities with borough, state, and federal relief agencies. <input type="checkbox"/> Identify safety hazards and undertake corrective action. <input type="checkbox"/> Arrange for snow and debris clearance. <input type="checkbox"/> Work to restore damaged utilities and transportation systems (airstrips, roadways, and port facilities). <input type="checkbox"/> Arrange for emergency housing as necessary. <input type="checkbox"/> Work on monetary damage estimates for disaster declaration.

# LARSEN BAY SIREN ALERT AND WARNING SYSTEM

In Larsen Bay, public alert and warning of a disaster emergency can be carried out using one or more of the following methods:

- 1) Siren/alert system.
- 2) Emergency Alert System (EAS) - transmitted through Kodiak via Commercial radio channels.
- 3) Mobile public address system
- 4) Door to door contact.

## Siren Alert System

- Larsen Bay has both a fixed siren system and a mobile siren mounted on the fire truck.
- Because the fixed siren does not function reliably and may not be audible to all areas of town, it is necessary to use the siren system on the fire truck to alert the community of impending disaster.
- Once the Larsen Bay fixed siren system is repaired and functioning reliably, it should be sounded for any emergency (most likely tsunami) where a public response such as evacuation or shelter-in-place (hazardous materials release) is required.
- It may be necessary to install an additional siren(s) to ensure that the full community can hear any warning signals or messages.
- Even with a fully functioning stationary siren/alert system, it is still useful to use mobile public address and alert to explain the nature of the emergency and actions required to the affected public.

## Emergency Alert System

- The Emergency Alert System (EAS) consists of broadcast radio and television stations linked together and to government offices to provide emergency alert and warning to the public.
- EAS warnings are broadcast via Kodiak radio and television stations, therefore this system is not practical for highly localized emergencies.
- EAS messages are broadcast on the following local frequencies:  
**K269AW** -- Public Radio translator for Larsen Bay

# Warning and Evacuation

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## Mobile Public Address System

- In Larsen Bay, the fire truck is the mobile public address system.
- The Incident Commander will direct the VPSO, Fire Chief, or other qualified personnel to broadcast messages via mobile public address.
- Mobile public address may be used by itself or to supplement fixed sirens or other alert and warning systems.
- Mobile public address messages should briefly explain the nature of the emergency and the type of public response required.

## Door to Door Alert

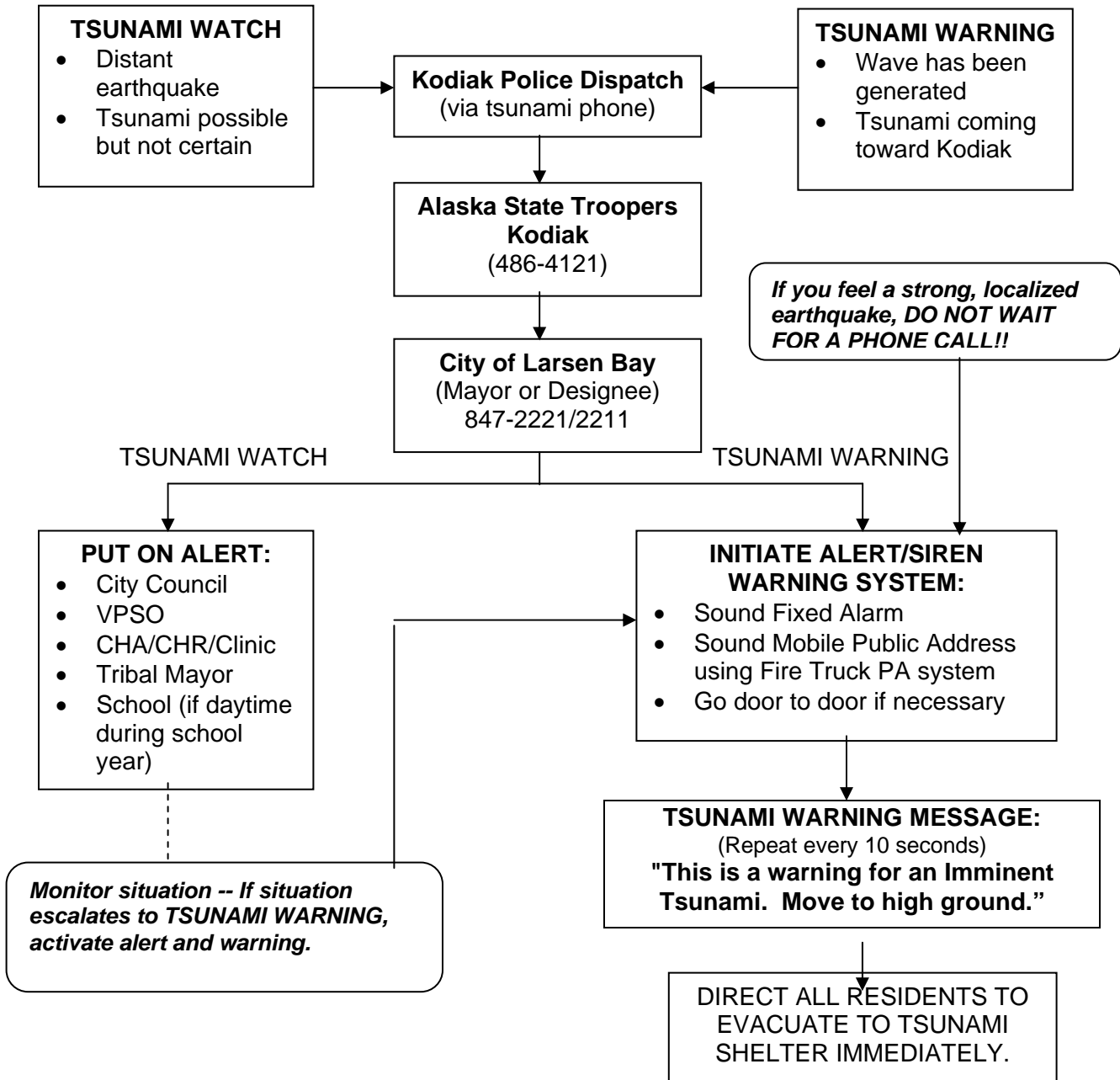
- Door to door alert may be necessary in the event of a rapidly emerging incident which poses a clear threat to public safety.
- Residents will be directed to temporary shelter depending upon the weather, and the expected duration of the emergency.
- Door to door alert messages should briefly explain the nature of the emergency and the type of public response required.

## Special Populations

- Special populations include village elders, senior citizen centers, schools, clinic patients, day care centers, and other concentrations of people with health problems or special needs.
- Regardless of the emergency alert and/or warning system used, these special populations may require additional, targeted warnings, especially if evacuation is necessary.
- In Larsen Bay, the school, clinic, and village elders will be considered as special populations and therefore given priority and special assistance in any community-wide evacuation.

# TSUNAMI ALERT AND WARNING PROCEDURES

ALASKA TSUNAMI WARNING CENTER  
(907) 745-4214



# Warning and Evacuation

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# SAMPLE ALERT AND WARNING MESSAGES

## GENERAL INFORMATION MESSAGE

**“At (time) today, (jurisdiction name) public safety officials reported an (describe the event, emergency, incident). The (event) occurred at (location and time) today. The City Mayor and/or VPSO request that all persons in Larsen Bay should listen to the radio or television for further information.”**

## SHELTER IN PLACE MESSAGE

**“At (time) today, (jurisdiction name) public safety officials reported an industrial accident involving hazardous materials. The accident occurred at (location and time) today. The City Mayor, Fire Chief, and/or VPSO request that all persons in (names of areas) should remain inside their houses or other closed building until their radio, television, or public safety officials say they can leave safely. If you are in the affected area, go indoors and remain inside. Turn off heating, ventilation, and cooling systems and window or attic fans. Close all windows, doors and vents, and cover cracks with tape or wet rags. Keep pets and children inside. If you are inside and experience difficulty breathing, cover your mouth and nose with a damp cloth. If you are outside, cover your nose and mouth with a handkerchief or other cloth until you can reach a building. Failure to follow these instructions may result in exposure to the hazardous materials. Listen to the radio or television for further information.”**



# Warning and Evacuation

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## PREPARE TO EVACUATE MESSAGE

**“At (time) today, (jurisdiction name) public safety officials reported a potentially serious condition involving (description of situation). The incident is occurring at (location). The City Mayor, and/or VPSO request all persons in (affected area) to stay indoors and prepare to evacuate. If you are in your home, gather all necessary medications and clothing. You do not need to evacuate at this time, but stay tuned to this station for further instructions. This message will be repeated at intervals until conditions change.”**

## EVACUATION MESSAGE

**“At (time) today, (jurisdiction name) public safety officials reported an incident involving (description of situation). The incident occurred at (location and time). The City Mayor, Fire Chief, and/or VPSO request all persons in (names of area) to evacuate the area in an orderly manner. Please take the following actions to secure your home before you leave (instructions may include shutting off gas and water, etc.). Drive or walk toward (evacuation route). Emergency personnel will be along this route to direct you out of the area. Please observe normal traffic laws. Failure to leave the area may result in severe injury or death. This message will be repeated until conditions change.”**

# LARSEN BAY EVACUATION PROCEDURES

The basic approach to evacuation is the same regardless of the type of threat.

- Determine the area at risk, then to compare the risks associated with evacuation with the risks of leaving the threatened population in place.
- Designate appropriate low risk areas, provide automobile or ATV transportation for those without private transportation, open and staff shelter to house and feed the evacuated population, and provide clear and understandable instructions to the public.

Evacuation may occur in one of two manners.

- Local residents may be evacuated from their homes into one or more pre-designated shelters or into the safe homes of neighbors and family.
- Or, a situation may be severe enough that the most or all of the population of Larsen Bay will be evacuated outside of the community, either to a neighboring community, a facility such as a cannery, a barge or other temporary housing structure, or to the City of Kodiak.

## Evacuation Considerations

Not all emergencies require evacuation. It is essential to weight the risks of the hazard danger against the risks of evacuating or sheltering in place. Before an evacuation can be implemented, the following activities must take place:

- Identify high hazard areas, including those areas which may be impacted if the incident escalates or conditions change.
- Identify potential evacuation routes, their capacities, and vulnerability to the hazard.
- Alert and warn the public at risk. Include specific information about the risk, the protective actions which need to be taken, and the possible risks of noncompliance.
- Certain populations or concentrations of people require special consideration when evacuation occurs. Special populations include village elders, senior centers, schools, clinic patients, and others with special evacuation needs.
- Special populations must receive ample warning and assistance to safely and successfully carry out an evacuation.

# Warning and Evacuation

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## Evacuation Guidelines

- ❑ Determine the need to evacuate an area and define the extent of the area to be evacuated.
- ❑ Develop an evacuation plan (Where are you evacuating to? What will routes be?)
- ❑ Activate the alert and warning system, and broadcast evacuation information. Warn the public of the emergency condition, and provide the public with evacuation and shelter information.
- ❑ Ensure that extra measures are taken to evacuate special populations, including schools, hospitals, and nursing homes, as necessary.
- ❑ Identify appropriate reception areas for evacuees.
- ❑ As the emergency response progresses and more information becomes available, utilize the procedures described in Public Information Section of this plan to provide the media and the public with information on:
  - Modes of transportation for evacuees unable to provide their own.
  - The reason for the evacuation.
  - The location of reception areas or shelters.
  - Possible results of failure to evacuate.
- ❑ Ensure that an official evacuation order is signed by the Mayor or designee(s).
- ❑ Notify Alaska State Troopers of the evacuation (486-4121).
- ❑ If it is anticipated that shelters will be needed, contact the Kodiak Island Borough School District (486-9222/9223) as well as the American Red Cross/The Salvation Army.
- ❑ After the emergency event has ended:
  - Allow the early return of persons needed to staff essential services and to open vital businesses as soon as this can be done safely.
  - Direct a general return to the evacuated area as soon as possible.

### Other Evacuation Considerations

#### Family Pets

Household pets within an evacuation area can become a substantial problem. Plans need to be developed to handle pets at the evacuation centers to minimize psychological impact. Provisions need to be made to house and care for pets either at the evacuation shelter or off site.

#### Special Populations

Special populations include the elderly, the sick, school populations, and other large concentrations of people, especially those who may require additional care or assistance. Special populations within the community should be pre-identified and plans developed to assist them in an evacuation.

### Methods of Evacuation

The following procedures cover door-to-door and mobile public address processes. These methods may be conducted singly or in combination, possibly also using sirens. Before initiating any type of evacuation, the persons responsible for either door to door or mobile public alert should be provided with the following information:

- Type of incident, expected duration, and available time to evacuate.
- Recommended actions and implications of not following actions.
- Evacuation route and Reception/shelter point.
- Radio station, VHF frequency, or phone number with more information.

#### Mobile Public Address

Mobile public address is more time efficient than door to door contact, but is able to convey only a limited amount of information. It is most effective when used in combination with a siren system and door to door contact.

##### To Conduct Mobile Public Address Evacuation:

1. Receive evacuation information from Incident Commander or supervisor. Read message aloud using public address system (either hand-held or built-in)
2. Repeat message at each intersection or every thirty (30) seconds.

# Warning and Evacuation

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## Door to Door Evacuation

Door to door contact is an effective, but time and labor intensive method of alerting, warning, and evacuating an area. More detailed information can be shared with the population, and positive confirmation can be made that individuals have received the warning, understood the instructions, and know the consequences of their actions.

### To Conduct a Door to Door Evacuation:

1. Knock, ring bell, etc. Allow at least one minute for response, more at night.
2. If no answer, document time and address, move to next facility.
3. If answered, “hand-out” or read prepared evacuation order, and determine:
  - How many persons are in the building.
  - Whether they intend to leave, have a place to go, and transportation.
4. If they intend to leave and have transportation:
  - Document time and address.
  - Mark the building in a conspicuous place to indicate that contact has been made.
  - Go to next facility.
5. If they do not intend to leave:
  - Ask if they understand the possible dangers if they stay.
  - Document the time, address, and number of people remaining.
  - Mark the building in a conspicuous place to indicate that contact has been made.
  - Move to next facility.
6. If they intend to leave, but do not have transportation:
  - Document the number of people needing assistance, the time and address, and special transportation requirements.
  - Report this information immediately to your supervisor.
  - Advise citizens who are able to walk to proceed to the designated congregation point.
  - Do not stop your activities to remove them from the area.
7. If they intend to leave, but do not have a place to go:
  - Refer them to the shelter or reception point.
  - Document time and action taken.
  - Mark the building in a conspicuous place to indicate contact has been made.
  - Move to the next facility.

### Medical Evacuation

Medical evacuation of a patient from Larsen Bay to hospital facilities in Kodiak or Anchorage requires the endorsement of a physician. The procedures for initiating a medical evacuation (medivac) are as follows:

1. CHA, CHR, VRT, VPSO, or clinic staff with appropriate medical training contacts KANA Medical (486-9870) or, after hours, Providence Kodiak Island Medical Center (486-3281).
2. Physician at KANA or PKIMC will discuss situation over the phone with CHA, CHR or other clinic staff and determine whether medivac is appropriate.
3. If medivac is indicated, KANA or PKIMC physician will contact U.S. Coast Guard Air Station Kodiak to determine availability of helicopter support.
4. KANA/PKIMC physician will arrange for helicopter transport, either using U.S. Coast Guard helicopter or other commercial carrier (Med Flight, private charter), as appropriate.
5. CHA, CHR, and/or clinic staff in Larsen Bay will follow physician's directions and prepare patient for medical transport.

In case of nighttime transport, it may be necessary to request support from local vehicles to light helipad or landing strip

# Warning and Evacuation

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## Shelter in Place

Not all emergencies require evacuation. “Shelter in place” may be a viable option to protect the public by instructing local residents to remain indoors at their home, place of business, school, etc. The Incident Commander must weigh the risk of the hazard danger against the risk inherent in evacuation versus protection in place.

The following procedures are used to shelter in place:

1. Persons should go indoors and remain inside their houses or other closed building until their radio, television, or public safety officials say they can leave safely. Listen to the radio or television for further information.
2. Persons in the affected area should close and lock all doors and windows. Turn off heat, ventilation, and cooling systems and window or attic fans. Close all windows, doors and vents, and cover cracks with tape or wet rags.
3. Go to an interior room, if possible, and seal it by closing all vents and covering cracks with tape.
4. Keep pets and children inside.
5. Persons who are inside and experience difficulty breathing should cover their mouth and nose with a damp cloth.
6. Persons who are outside should cover their nose and mouth with a handkerchief or other cloth until they can reach a building.

## SAMPLE EVACUATION ORDER

An emergency condition exists in the \_\_\_\_\_  
\_\_\_\_\_ (give location and/or areas impacted).

The Larsen Bay City Mayor, VPSO, or designee has determined that there is the need to evacuate portions of the Larsen Bay area.

Such evacuation is needed to ensure the safety of the public.

Therefore:

The Larsen Bay City Mayor is requesting the immediate evacuation of:

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

The City of Larsen Bay is restricting all entry into the hazard area. No one will be allowed to re-enter the area after \_\_\_\_\_ (time) AM/PM.

Information and instructions will be transmitted by radio from \_\_\_\_\_ (list radio frequencies or other means of broadcasting public information).

The Mayor or designee will advise the public of the lifting of this order when public safety is assured.

Date \_\_\_\_\_

Signed \_\_\_\_\_  
Larsen Bay City Manager or Designee

Signed \_\_\_\_\_  
Larsen Bay VPSO or Designee



# Warning and Evacuation

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# DISASTER ASSISTANCE

## Introduction

Disaster assistance from mutual aid agencies and state and federal entities will be enhanced by prompt and thorough reporting of the disaster conditions.

This section outlines the disaster emergency declaration and reporting processes and damage assessment procedures which the Larsen Bay Incident Commander will implement in the event of a disaster emergency.

## Declaration of Local Disaster Emergency

- The City of Larsen Bay Mayor or designee has the legal authority to declare a local disaster emergency, under local ordinance, Kodiak City Code Chapter 2.32, KIB Code Chapter 2.41, and AS 26.23.140.
- A local disaster emergency declaration may be necessary to expedite procurement of Kodiak Island Borough/City of Kodiak response resources and access state and federal disaster assistance.
- If the City Mayor is unable to act due to absence or incapacity, the Vice Mayor or next person in the local chain of succession will exercise local disaster emergency declaration authority.
- The declaration of a local disaster emergency must include a description of the situation and existing conditions, must delineate the geographic boundaries, and must outline what special powers are being activated by the City of Larsen Bay.
- In the event that Larsen Bay is declaring a local disaster emergency for the purposes of expediting procurement of borough response resources or requesting disaster assistance directly from the State of Alaska, use the model declaration forms found in this section.
- The Alaska Division of Emergency Services (ADES) makes recommendations on disaster declarations with requests for State assistance and forwards those recommendations to the Governor's Office.
- Most declarations, along with ADES' recommendations, will also be reviewed by the Governor's Disaster Policy Cabinet before going to the Governor.

# Disaster Declaration and Reporting

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## Reporting

Accurate incident status summaries are important to decision makers within the Larsen Bay Incident Management Team (IMT), as well as to assisting outside agencies and the public.

- The State of Alaska "Situation Report" (Appendix D), shall be completed as soon as possible after the onset of an emergency, and shall be updated at least every 12 hours thereafter.
- The State of Alaska Situation Report shall be prepared and distributed via phone, fax, e-mail, radio, hard copy, etc. to at least the following:
  - Kodiak Emergency Services Director
  - Alaska Division of Emergency Services
  - Assisting federal and state agencies
- The Larsen Bay Incident Commander may also distribute State of Alaska Situation Reports to the media, the public, assisting agencies, adjacent jurisdictions, and volunteer organizations.

**Damage Assessment should begin immediately after the onset of a disaster, as preliminary damage assessment information may be crucial to obtaining outside assistance. FOR DAMAGE ASSESSMENT PROCEDURES, REFER TO SECTION 8.**

## EMERGENCY RESPONSE AGENCIES AND RESOURCES AVAILABLE OUTSIDE THE COMMUNITY

This table provides information about various local, state, and federal agency branches to contact in case of emergencies. The information in this table corresponds with the notification directions in the hazard-specific response checklists.

<b>AGENCY NAME &amp; Location</b>	<b>PHONE (907-)</b>	<b>Primary Contact in case of:</b>	<b>Secondary Contact in case of:</b>	<b>Additional Assistance &amp; Resources Available</b>
Alaska State Troopers (AST)  Kodiak	486-4121 or 911	<ul style="list-style-type: none"> <li>• Crime</li> <li>• Landslide</li> <li>• Drought</li> <li>• Tsunami</li> <li>• Earthquake</li> <li>• Transportation Accident</li> <li>• Search &amp; Rescue</li> </ul>	<ul style="list-style-type: none"> <li>• Wildland or structural fire</li> <li>• Coastal Erosion</li> <li>• Extreme Weather</li> <li>• Volcano</li> <li>• Mass casualty</li> </ul>	<ul style="list-style-type: none"> <li>• Law enforcement</li> <li>• Peacekeeping</li> <li>• Search &amp; Rescue</li> <li>• Liaison with state/federal agencies</li> <li>• Evacuation</li> <li>• Misc. emergency-related services</li> </ul>
KANA Medical Clinic  Kodiak	486-9807 (9 to 5)	<ul style="list-style-type: none"> <li>• Mass Casualty</li> <li>• Medical Emergency (9 to 5)</li> <li>• Social issues</li> </ul>	<ul style="list-style-type: none"> <li>• Transportation Accident</li> <li>• All emergencies w/injuries</li> </ul>	<ul style="list-style-type: none"> <li>• Emergency medical care</li> <li>• On-call doctors</li> <li>• Arrange for medical evacuation</li> </ul>
Providence/ Kodiak Island Medical Center (PKIMC)Kodiak	486-3281 (after hours)	<ul style="list-style-type: none"> <li>• Mass Casualty</li> <li>• 24 hr medical Emergency</li> </ul>	<ul style="list-style-type: none"> <li>• Transportation Accident</li> <li>• All emerg. w/ injuries</li> </ul>	<ul style="list-style-type: none"> <li>• Emergency medical</li> <li>• Medical evacuation</li> <li>• 24-hour emergency care</li> <li>• Temporary morgue</li> </ul>
Kodiak Emergency Services Director (via Kodiak Police Dispatch)	486-8640	<ul style="list-style-type: none"> <li>• Coastal Erosion</li> <li>• Extreme Weather</li> <li>• Volcano</li> <li>• Misc. emergencies</li> </ul>	<ul style="list-style-type: none"> <li>• Landslide</li> <li>• Drought</li> <li>• Tsunami</li> <li>• Earthquake</li> <li>• Hazmat Release</li> </ul>	<ul style="list-style-type: none"> <li>• Disaster declaration</li> <li>• Access to city &amp; borough emergency response resources</li> <li>• Liaison with state/federal agencies</li> </ul>
Kodiak Area Fire & Rescue	486-8040 or 911	<ul style="list-style-type: none"> <li>• Structural Fire</li> <li>• Hazmat Release</li> </ul>	<ul style="list-style-type: none"> <li>• Wildland Fire</li> <li>• Search &amp; Rescue (land)</li> <li>• Volcano</li> </ul>	<ul style="list-style-type: none"> <li>• Firefighting</li> <li>• Emergency medical services</li> </ul>
USCG Marine Safety Detachment	486-5918	<ul style="list-style-type: none"> <li>• Oil Spill</li> </ul>	<ul style="list-style-type: none"> <li>• Transportation Accident (marine/air)</li> </ul>	<ul style="list-style-type: none"> <li>• Oil spill/pollution response equipment and personnel</li> </ul>

# Disaster Declaration and Reporting

<b>AGENCY NAME &amp; Location</b>	<b>PHONE (907-)</b>	<b>Primary Contact in case of:</b>	<b>Secondary Contact in case of:</b>	<b>Additional Assistance &amp; Resources Available</b>
USCG Air Station Kodiak	487-5888	<ul style="list-style-type: none"> <li>• Search and Rescue (water)</li> <li>• Medivac</li> </ul>	<ul style="list-style-type: none"> <li>•</li> </ul>	<ul style="list-style-type: none"> <li>• Helicopter and aircraft support</li> </ul>
ADNR Division of Forestry (Kenai)	262-4124	<ul style="list-style-type: none"> <li>• Wildland Fires</li> </ul>		<ul style="list-style-type: none"> <li>• Trained personnel and equipment for wildland fire response.</li> </ul>
Providence/ Kodiak Island Mental Health Center (PKIMHC)	481-2400	n/a	<ul style="list-style-type: none"> <li>• Mass Casualty</li> <li>• Transportation Accident</li> <li>• Any disaster involving major loss of life or property in community</li> </ul>	
Kodiak Area Native Association (KANA) Kodiak	486-9870 or 800-478-5721	n/a	<ul style="list-style-type: none"> <li>• All disasters, especially those with a community impacts component.</li> </ul>	<ul style="list-style-type: none"> <li>• Non-medical social services</li> <li>• Critical Incident Stress Debriefing</li> <li>• BIA burial assistance (AKH, OH)</li> </ul>
Kodiak Island Borough School District (KIBSD)	486-9233	n/a	<ul style="list-style-type: none"> <li>• All disasters where SHELTERS needed</li> </ul>	<ul style="list-style-type: none"> <li>• SHELTERING</li> <li>• Some trained personnel &amp; shelter resources.</li> </ul>
American Red Cross, Kodiak Chapter	486-4040	n/a	<ul style="list-style-type: none"> <li>• All disasters where SHELTERS needed</li> </ul>	<ul style="list-style-type: none"> <li>• Shelters</li> <li>• General disaster relief</li> <li>• Donations management</li> </ul>
The Salvation Army Kodiak	486-8740	n/a	<ul style="list-style-type: none"> <li>• All disasters where SHELTERS or food/clothes needed.</li> </ul>	<ul style="list-style-type: none"> <li>• Shelters</li> <li>• General disaster relief (food, clothing)</li> </ul>

## SAMPLE LOCAL GOVERNMENT DISASTER DECLARATION WITHOUT REQUEST FOR STATE OR BOROUGH ASSISTANCE

**Comments**

A brief description of the disaster or emergency, when it happened and where it struck

A statement describing the political subdivision.

A statement outlying the disaster or emergency conditions, areas affected, damages.

A statement that local capability has been exceeded.

A statement by the appropriate principal executive officer authorized to declare a disaster emergency.

Signature of principal executive officer authorized by local ordinance.

**Example**

WHEREAS, commencing on (date), the City of Larsen Bay, Alaska sustained severe losses and threats to life and property from (describe the event or situation); and,

WHEREAS, the City of Larsen Bay is a political subdivision within the State of Alaska; and,

WHEREAS, the following conditions exist as a result of the disaster emergency (describe the event and the impacts to community, damages, and etc.); and,

WHEREAS, the severity and magnitude of the emergency is beyond the timely and effective response capability of local resources; and,

THEREFORE, be it resolved that the City of Larsen Bay does declare a Disaster Emergency per AS 26.23.140 to exist in Larsen Bay.

SIGNED this \_\_\_\_\_ day of \_\_\_\_\_  
19\_\_\_\_

\_\_\_\_\_  
(City of Larsen Bay Mayor or designee)

# **Disaster Declaration and Reporting**

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## SAMPLE LOCAL GOVERNMENT DISASTER DECLARATION WITH REQUEST FOR BOROUGH ASSISTANCE

**Comments**

A brief description of the disaster or emergency, when it happened and where it struck

A statement describing the political subdivision.

A statement outlying the disaster or emergency conditions, areas affected, damages.

A statement that local capability has been exceeded.

A statement by the appropriate principal executive officer authorized to declare a disaster emergency.

A request that the borough mayor designate the Political Subdivision a disaster area and request State assistance

A brief statement and estimated value of local government commitment to the disaster. This can be "in-kind" use of equipment or personnel.

Signature of principal executive officer authorized by local ordinance.

**Example**

WHEREAS, commencing on (date), the (city, or local government), Alaska sustained severe losses and threats to life and property from (describe the event or situation); and,

WHEREAS, the City of Larsen Bay is a political subdivision within the Borough of (name of borough); and,

WHEREAS, the following conditions exist as a result of the disaster emergency (describe the event and the impacts to community, damages, and etc.); and,

WHEREAS, the severity and magnitude of the emergency is beyond the timely and effective response capability of local resources; and,

THEREFORE, be it resolved that the City Mayor of Larsen Bay does declare a Disaster Emergency per AS 26.23.140 to exist in Larsen Bay.

FURTHERMORE, it is requested that the borough mayor declare a Disaster Emergency to exist as described in AS 26.23 and provide borough assistance to Larsen Bay in its response and recovery from this event.

FURTHER, the undersigned certifies that the City of Larsen Bay has or will expend local resources in the amount of \_\_\_\_\_, as a result of this disaster for which no borough reimbursement will be requested.

SIGNED this \_\_\_\_\_ day of \_\_\_\_\_  
19\_\_\_\_

\_\_\_\_\_  
(City of Larsen Bay Mayor or designee)



# **Disaster Declaration and Reporting**

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## SAMPLE LOCAL GOVERNMENT DISASTER DECLARATION WITH REQUEST FOR STATE ASSISTANCE

**Comments**

A brief description of the disaster or emergency, when it happened and where it struck

A statement describing the political subdivision.

A statement outlying the disaster or emergency conditions, areas affected, damages.

A statement that local capability has been exceeded.

A statement by the appropriate principal executive officer authorized to declare a disaster emergency.

A request that the Governor designate the Political Subdivision a disaster area and request State assistance

A brief statement and estimated value of local government commitment to the disaster. This can be "in-kind" use of equipment or personnel.

Signature of principal executive officer authorized by local ordinance.

**Example**

WHEREAS, commencing on (date), the City of Larsen Bay, Alaska sustained severe losses and threats to life and property from (describe the event or situation); and,

WHEREAS, the City of Larsen Bay is a political subdivision within the State of Alaska; and,

WHEREAS, the following conditions exist as a result of the disaster emergency (describe the event and the impacts to community, damages, and etc.); and,

WHEREAS, the severity and magnitude of the emergency is beyond the timely and effective response capability of local resources; and,

THEREFORE, be it resolved that the City Mayor does declare a Disaster Emergency per AS 26.23.140 to exist in Larsen Bay.

FURTHERMORE, it is requested that the Governor declare a Disaster Emergency to exist as described in AS 26.23 and provide State assistance to the City of Larsen Bay in its response and recovery from this event.

FURTHER, the undersigned certifies that the City of Larsen Bay has or will expend local resources in the amount of \_\_\_\_\_, as a result of this disaster for which no State or Federal reimbursement will be requested.

SIGNED this \_\_\_\_\_ day of \_\_\_\_\_  
19\_\_\_\_

\_\_\_\_\_  
(City of Larsen Bay Mayor or designee)

# **Disaster Declaration and Reporting**

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**STATE OF ALASKA SITUATION REPORT**

**(Incident Name)**

<b>Incident #</b>	<b>Date/Time:</b>	<b>Prepared By:</b>
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**1. JURISDICTION NAME:**

**2. CASUALTY STATUS:**

**a. Confirmed Dead:**

**b. Missing:**

**c. Injured:**

**d. Estimated Sheltered  
Population:**

**3. GENERAL SITUATION:**

**4. ROAD CLOSURES:**

**5. CURRENT SHELTERING/EVACUATION STATUS:**

**Total Shelters Open:**

**Total Registered at Shelter:**

**Total Persons Sheltered Last Night:**

# **Disaster Declaration and Reporting**

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## **STATE OF ALASKA SITUATION REPORT**

**6. CURRENT PRIORITY NEEDS:**

**7. FUTURE OUTLOOK/PLANNED ACTIONS:**

**8. WEATHER:**

**9. OTHER COMMENTS:**

**10. STATE EMERGENCY COORDINATION CENTER OPERATIONS:**

**Hours of Operation:**

**Phone Contacts:**

# LARSEN BAY INCIDENT MANAGEMENT TEAM

- The **Incident Management Team** described here uses a broad, all hazard emergency management system designed to address mitigation, preparedness, response, and recovery activities.
- This system follows the NIIMS-ICS model for incident command. ICS is designed around the following principles:
  - Flexible enough to expand or contract based on the size of the incident.
  - Preserves essential incident management functions regardless of the size of the response.
  - Uses common terminology and organizational structures to allow for integration of response personnel and managers from different organizations and jurisdiction.
- The ICS format breaks incident management into five basic functions:
  - Command
  - Operations
  - Logistics
  - Planning
  - Finance/Administration.
- For small-scale incidents that can be managed wholly within the resources and capabilities of the community, the Larsen Bay Incident Management Team (IMT) may use the five basic ICS functions to organize incident management and emergency response functions.
- For incidents that require supplemental response and/or incident management resources from the Kodiak Emergency Services Organization, the Larsen Bay IMT will form the initial incident command, and this organization will eventually be expanded to a full ICS organization, integrating with the Kodiak Incident Management Team described in the Kodiak Emergency Operations Plan.
- In a regional disaster, local personnel from the Larsen Bay IMT may be incorporated into the Kodiak Incident Management Team.
- The Larsen Bay Incident Management Team should be composed of qualified community members. The qualified personnel roster on the following pages identifies potential IMT personnel, however, every incident will be different.

Larsen Bay Community Emergency Response Plan

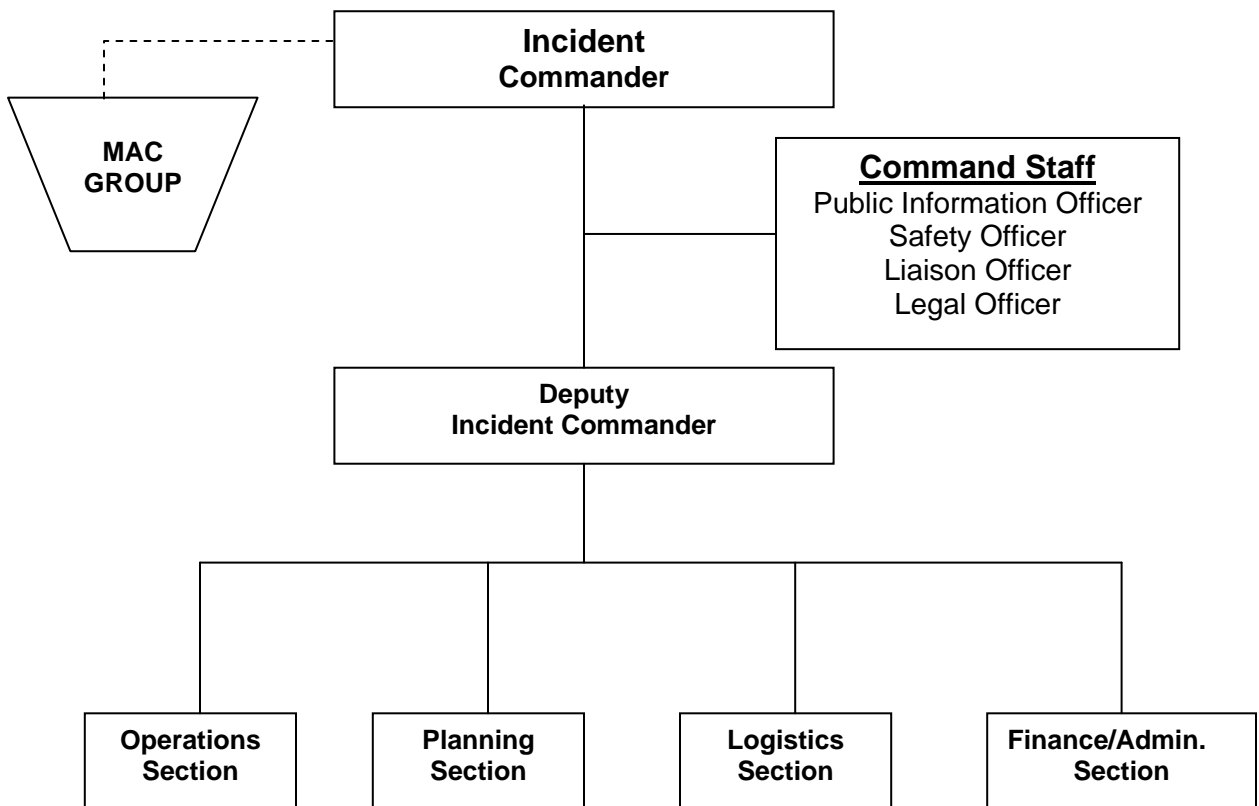
# Organizing for Emergencies

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## Incident Command System (ICS) Organization and General Principles

- The Larsen Bay Incident Management Team will follow the NIIMS-ICS organization, where incident response functions are broken out into five areas: Command, Operations, Logistics, Planning, and Finance/Administration.
- In a fully developed ICS, each of these five functions may be subdivided several times over and staffed by up to several hundred individuals.
- Smaller incidents may be managed using the same system, where one person may assume more than one incident management functions.

The basic organization under ICS is as follows:



### Command Levels

The command function within the ICS may be organized in two general ways: as a **Single Command** or a **Unified Command**.

#### Single command

- When an incident occurs within an area that has one department/agency with jurisdictional authority.
- When there is no overlapping of jurisdictional authority.
- The single Incident Commander will prepare incident objectives that will be the foundation upon which action planning will be based.

#### Unified Command

- When an incident occurs within an area with one or more departments/agencies with jurisdictional authority.
- When the resources and personnel of a single agency are not sufficient to mount an effective response.
- Incident commanders or designated representatives from each of the agencies with jurisdiction work together in a Unified Command to establish a common set of objectives and strategies and a single Incident Action Plan.
- The Unified Command may select from among themselves a person to serve as Incident Commander.
- Under a Unified Command, the IC carries out the objectives as set by the Unified Command.



## INCIDENT MANAGEMENT TEAM POSITION DESCRIPTIONS

The **Incident Management Team** is lead by the **Incident Commander(IC)**, who is responsible for the management and oversight of all incident activities, including developing strategic objectives and approving the ordering and release of resources.

The Incident Commander will lead an **Incident Management Team (IMT)** composed of both General Staff and Command Staff personnel. The **General Staff** consists of the following four Sections:

- Operations Section
- Planning Section
- Logistics Section
- Finance Sections

The **Command Staff** is composed of four sub-functional positions:

- Public Information Officer
- Safety Officer
- Liaison Officer
- Legal Officer

*Volume 3 of the Kodiak Emergency Operations Plan contains detailed checklists for all ICS positions.*

### Command Section

#### Incident Commander

- The **Incident Commander** supervises Command Staff and General Staff positions.
- The Incident commander will participate in any decision regarding whether to activate specific Incident Management Team functional units.
- In Larsen Bay, the **Incident Commander** will be the **City Mayor** or designee.
- For some incidents, the city council and/or tribal council may provide guidance to the Incident Commander through a MAC or Multi-agency Coordinating Group.
- The Incident Commander may choose to activate the Deputy Incident Commander position and delegate some of the IC's duties to this Deputy.

### **Public Information Officer**

- The Public Information Officer is responsible for the formulation and release of information about the incident to the public, the news media and other appropriate agencies and organizations.
- The Public Information Officer reports to the Incident Commander, and supervises the Information Officer Staff, if any personnel are assigned to this position.

### **Safety Officer**

- The Safety Officer is responsible for monitoring and assessing hazardous and unsafe situations and developing measures for assuring personnel safety.
- The Safety officer will correct unsafe acts or conditions through the regular line of authority, or may exercise emergency authority, to stop or prevent unsafe acts when immediate action is required.
- The Safety officer maintains awareness of active and developing situations and includes safety messages in each Incident Action Plan.
- The Safety Officer reports to the Incident Commander and supervises the Assistant Safety Officer(s) and any additional Safety staff.

### **Liaison Officer**

- The Liaison Officer is responsible for communicating with local, state, and federal government agencies.
- If these agencies assign representatives to the IMT, the Liaison Officer will coordinate their activities and relieve the Incident Commander of as much government liaison work as practical.
- The Liaison Officer reports to the Incident Commander and supervises a Liaison staff, which may include agency representatives.

# Organizing for Emergencies

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## Legal Officer

- The Legal Officer is responsible for providing legal advice on all aspects of IMT involvement.
- The Legal Officer reports to the Incident Commander and supervises the legal staff, as assigned.
- ***A legal officer is not necessarily involved in every incident.***

## General Staff

### Operations Section

- The Operations Section is led by a Section Chief who reports directly to the Incident Commander.
- The Operations Section includes personnel directly involved with incident tactical activities.
- The Operations Section Chief manages these tactical activities and assists in the formulation of the Incident Action Plan.
- Most operations section personnel are placed in the field to supervise and accomplish the tactics set forth in the incident action plan.
- The Operations Section Chief(s) must divide their time between the field and the EOC.
- Additional operations section personnel such as division/group supervisors, strike team/task forces leaders, air operations branch director and others, will need to interface with the EOC to provide information on the status of the operational activities.

### Planning Section

- The Planning Section is led by a Section Chief who reports directly to the Incident Commander.
- Planning Section personnel monitor the incident status, develop and modify incident strategies and disseminate information as necessary to facilitate incident management and organization.
- The Planning Section Chief manages the collection, evaluation, management, and dissemination of all operational information concerning the incident.
- This information is used to assess the current situation; predict the probable course of incident events; prepare alternative strategies; and coordinate and mobilize all available resources.
- The Planning Section Chief is also responsible for the preparation of Incident Action Plans.
- The Planning Section is often divided into four primary units - Resource Status, Situation Status, Documentation and Demobilization Units.
- A number of technical specialists may also work within these units of the Planning Section to assist in evaluating the incident and forecasting requirements for additional personnel and equipment.
- Each of the four units are headed by Unit Leaders.
- The Planning Section Chief will appoint unit leaders as needed for the incident response, and the Unit Leaders will appoint staff as needed to fulfill their functions.

# Organizing for Emergencies

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## Logistics Section

- The Logistics Section is responsible for obtaining and delivering resources as well as providing all service and support functions for the incident.
- Approval to order and allocate resources is the responsibility of the Incident Commander. This authority can be delegated to the Logistics Section Chief.
- The Logistics Section Chief is a member of the General Staff and reports directly to the Incident Commander.
- The Section Chief's primary responsibilities include activation of the Logistics Section and participation in the development and implementation of priorities and objectives for the Incident Action Plan.
- The Logistics Section is comprised of two major branches: Service and Support, each of which contains several units.
- Each branch is led by a Branch Director, who supervises the Unit Leaders operating within each branch.
- Activation of Service and Support units will vary with each incident.

## Finance/Administration Section

- The Finance and Administration Section is responsible for providing accounting functions, including maintaining an audit trail, billing, invoice payments, and documentation of labor, materials, and services used during incident activities.
- The Finance Section Chief, a member of the general staff, is responsible for all financial and cost analysis aspects of the incident and for supervising Unit Leaders within the Finance Section.
- The Finance Section includes the Time, Procurement, Compensation/Claims, and Cost Units.
- Position description and checklists for each unit are provided in this section.

## **LARSEN BAY INCIDENT MANAGEMENT TEAM QUALIFIED PERSONNEL ROSTER**

The Qualified Personnel Roster identifies local personnel who may fill various positions during an activation of the Larsen Bay Incident Management Team. It is important that ICS staffing remains a flexible, dynamic process. Because Larsen Bay is a small community with a limited number of trained personnel, individuals listed below may not necessarily serve in the positions indicated, depending on the incident specifics.

<b>Name</b>	<b>Title</b>	<b>Phone Number (907-)</b>
Allen Panamaroff, Sr.	City Mayor Incident Commander	847-2221 (home) 847-2211 (office)
Mike Carlson	Vice Mayor	847-2238 (home) 847-2211 (office)
Brad Aga	City Council Secretary/Treasurer	847-2350 847-2257
Joe Katelnikoff	City Council	847-2216 (home) 847-2211 (office)
Jud Brentenson	Community Health Aide Village Response Team	847-2340 (home) 847-2208 (clinic)
Tammy Aga	Community Health Representative Village Response Team	847-2257 (home) 847-2207 (work)
Valen Moss	ICWA Specialist Village Response Team	847-2207 (work) 847-2332 (home)
Brent Guard	Community Member Village Response Team	847-2332
Ron Hartman	Community Member Village Response Team	847-2234
Janet Carlson	Community Member Village Response Team	847-2247
Tim Carlson	Community Member Village Response Team	847-2247
Joan Squartsoff	Larsen Bay Tribal Council President	847-2207 (office) 847-2212 (home)
Randy Christiansen	Larsen Bay Tribal Council Vice President	847-2207 (office) 847-2214 (home)
Mary Muller	Larsen Bay Tribal Council Secretary/Treasurer	847-2207 (office)

## EMERGENCY OPERATIONS CENTER FACILITIES

The Emergency Operations Center (EOC) is a facility designated for managing disaster emergencies. The Incident Management Team use the EOC as their center of operations to direct the overall disaster emergency response.

### **The EOC centralizes incident management and also does the following:**

- Provides a central point where all information pertaining to the incident is received and analyzed, incident priorities are determined, strategies are developed and critical resources are assigned to tactical operations.
- Provides a central location for planning meetings, tactics meetings, shift briefings, media briefings, press conferences, public information releases and other information dissemination.
- Facilitates efficient and effective communications.
- Enhances coordination between involved agencies by co-locating agency representatives in the EOC, providing for scheduled points of contact, and establishing effective lines of communication to facilitate this coordination.
- Sustains operations during extended periods of time by locating the incident management team in an EOC facility which minimizes disruptions of everyday functions within other organizations and agencies.
- Provides continuity using round-the-clock staffing and a systematic means to brief members of the IMT through shift briefings when shifts change.

### **Larsen Bay EOC Locations**

The following locations within the community of Larsen Bay may serve as Emergency Operations Center, depending on the type and scale of emergency.

1. City Offices (may not work in tsunami)
2. School Building
3. Clinic
4. Tribal Offices

### EOC Requirements

Facilities and equipment for the EOC should be pre-identified, procured, and available for immediate set-up. They should include the following:

- **OFFICE SPACE** ~ The EOC must have adequate office space to support the activities of the IMT.
- **LIGHTING** ~ The EOC must have adequate lighting for staff to carry out their duties. **An auxiliary power source is mandatory for the EOC**, either permanently hardwired for the facility or the ability to convert to an external power source in a minimum of time and disruption.
- **HEATING AND/OR COOLING** ~ Similar to adequate lighting with the same needs for auxiliary power and/or auxiliary sources of heat.
- **SECURITY** ~ The EOC must be easily secured against intrusion. Access to the EOC should be allowed to only authorized personnel and staff.
- **COMMUNICATIONS EQUIPMENT** ~ It is vital that the EOC have adequate communications equipment and that it is accessible to all personnel.
- **TELEPHONES** ~ Multiple handsets, incoming and outgoing lines, and switch-boards are required to handle the information flow of an incident. **A minimum of at least two phone lines should be provided.**
- **FAX MACHINES** ~ For transmittal of hard copy information. Ideally, two fax machines should be provided, one for outgoing one for incoming messages.
- **COMPUTERS** ~ Computer hardware with adequate data storage space, priority use, and support personnel for the management of incident information and data.
- **INCIDENT RADIOS** ~ Each section should have access to incident radios.
- **AMATEUR (HAM) RADIOS** ~ A suitable area should be provided for amateur (ham) radio operators. Required power sources, antennas, etc. must be supplied.
- **T.V.'S AND RADIOS** ~ Adequate numbers of T.V.'s and radios should be provided for in the EOC to monitor press releases, news media and gather incident information.
- **AREA SUITABLE FOR BRIEFINGS** ~ An area separate from the main EOC operations area where shift briefings, strategy meetings, news media briefings and other meetings can be held without adversely impact the EOC operations.



# Organizing for Emergencies

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- **FOOD SERVICE** ~ An adequate area for serving and/or preparing food for the EOC staff. The EOC staff must be fed, and if possible meals should be provided in the facility. If this is not feasible, some means to feed staff outside the EOC must be arranged. At the very least, hot and cold beverages and snack food should be available at the EOC.
- **DRINKING WATER** ~ An adequate supply of drinking water should be on site, especially a back-up supply (e.g., bottled water) for use by personnel in the EOC.
- **TOILETS** ~ Adequate toilet facilities should be provided for the EOC staff. Consider portable facilities if building lifelines (water, sewer) are damaged or inoperable.
- **OFFICE SUPPLIES** ~ An adequate amount of office supplies and equipment such as tables and chairs to support the EOC staff need to be available. **See Checklist this Section.**
- **NOISE LEVEL IN EOC** ~ A relatively quiet work area is required for all functional areas to efficiently and effectively conduct business. All means should be taken to minimize noise disturbance in the EOC from equipment (e.g., generators, apparatus, machinery), media briefings, and congregations of people.
- **CROWDING** ~ Only those individuals required to perform IMT duties should be allowed in the EOC.

## EOC Configuration

The layout of the EOC will be determined by several factors, including:

- Number of members of the Incident Management Team.
- Size, shape, and number of the room(s) available for the EOC.
- Location of the communications systems equipment to be utilized.
- Lessons learned from previous incidents.

General elements that should be considered when designing the layout of the EOC include the following:

- IMT functional sections (e.g., plans, logistics) should be positioned adjacent to displays that require their input and posted information that they manage.
- The Incident Commander should be located so that he/she can be easily informed at all times of the current status of the incident.
- IMT members whose functional responsibilities cause them to interact frequently, or have a need to coordinate together should be co-located.

Larsen Bay Community Emergency Response Plan

### EOC Supplies Checklist

Use this checklist as a guide for setting up the EOC. Blanks may be checked to indicate the item has been completed and/or to list the number of items secured.

#### Infrastructure

- \_\_\_\_\_ Auxiliary power
- \_\_\_\_\_ Lighting
- \_\_\_\_\_ Office Space
- \_\_\_\_\_ Physical needs
  - \_\_\_\_\_ coffee
  - \_\_\_\_\_ restrooms
  - \_\_\_\_\_ food

#### General Office and Communications Equipment

- \_\_\_\_\_ Telephones
  - \_\_\_\_\_ # of handsets
  - \_\_\_\_\_ # of lines
- \_\_\_\_\_ Fax machine
- \_\_\_\_\_ Copy Machine
- \_\_\_\_\_ Computer terminal(s)
- \_\_\_\_\_ Typewriters/word processors
- \_\_\_\_\_ T.V.s
- \_\_\_\_\_ VCR
- \_\_\_\_\_ Radios
- \_\_\_\_\_ Extension cords
- \_\_\_\_\_ Tables
- \_\_\_\_\_ Chairs
- \_\_\_\_\_ Overhead with screen

#### Office Supplies and Miscellaneous

- \_\_\_\_\_ Bulletin boards
- \_\_\_\_\_ Display boards
- \_\_\_\_\_ Maps
- \_\_\_\_\_ Map Pens
- \_\_\_\_\_ Clear plastic mylar
- \_\_\_\_\_ Flip Chart easel
- \_\_\_\_\_ Flipchart pads
- \_\_\_\_\_ Large manila envelopes 12" x 16"
- \_\_\_\_\_ Heavy duty staplers
- \_\_\_\_\_ Standard desk top staples
- \_\_\_\_\_ Paper clips

# Organizing for Emergencies

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## Office Supplies and Miscellaneous (cont.)

- \_\_\_\_\_ Staple puller
- \_\_\_\_\_ Push pins
- \_\_\_\_\_ 1" masking tape
- \_\_\_\_\_ Writing pads
- \_\_\_\_\_ Pencils
- \_\_\_\_\_ Pens; black and red ink
- \_\_\_\_\_ Assorted rubber bands
- \_\_\_\_\_ Scotch Tape
- \_\_\_\_\_ Standard file folders
- \_\_\_\_\_ Erasers
- \_\_\_\_\_ Post-it- pads,
  - \_\_\_\_\_ small
  - \_\_\_\_\_ medium
  - \_\_\_\_\_ large
- \_\_\_\_\_ Legal size writing pads
- \_\_\_\_\_ Legal size clipboards
- \_\_\_\_\_ Three hole punch
- \_\_\_\_\_ File folder labels
- \_\_\_\_\_ 2" x 3" blank labels
- \_\_\_\_\_ Telephone memo call pads
- \_\_\_\_\_ Dictionary
- \_\_\_\_\_ Erasable felt tip pens, assorted colors
- \_\_\_\_\_ Copy paper
- \_\_\_\_\_ Computer printer paper
- \_\_\_\_\_ Fax paper
- \_\_\_\_\_ Boxes for filing
- \_\_\_\_\_ ICS forms (from Kodiak EOP Volume 3, Sec. 11)
- \_\_\_\_\_ Other forms
- \_\_\_\_\_ Name tags

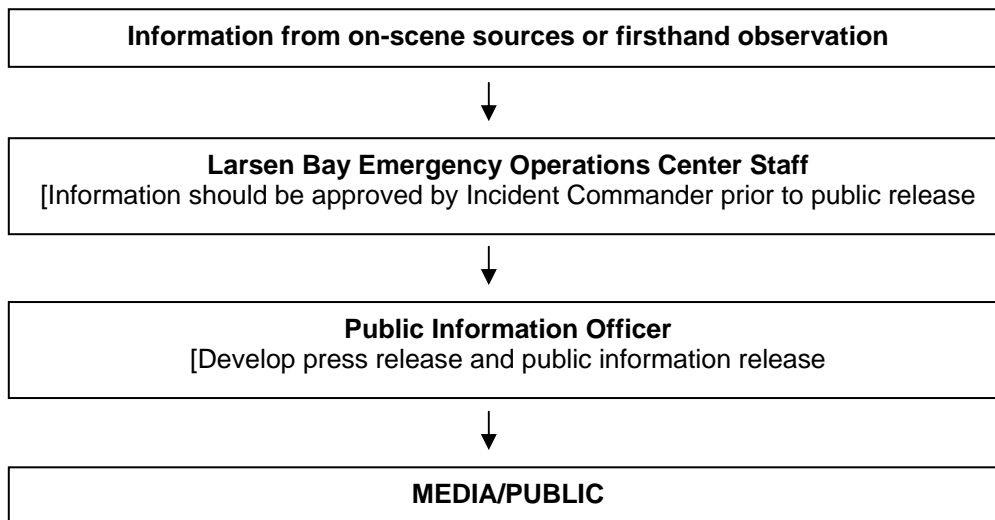
## EOC OPERATIONS

### Public Information Flow

During an emergency, it is important to quickly disseminate information in order to orchestrate an effective, community-wide response.

The timely and effective distribution of public information can enhance respect and understanding of local government, galvanize public support, and aid in response to emergencies.

The following flow of incident information should be observed whenever possible.



### Public Information Officer

During a regional emergency which involves the activation of the Incident Management Team, a Public Information Officer (PIO) should be appointed to coordinate the dissemination of information about the incident. The Public Information Officer is responsible for the formulation and release of information about the incident to the public, the news media and other appropriate agencies and organizations.

# Organizing for Emergencies

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## Media Guidelines

Consider the following guidelines before releasing information to the media.

1. Provide accurate and consistent information. Release only those facts which can be confirmed. ***If little information is available, indicate this fact and schedule future briefings as information comes in.***
2. Release only approved, specific and verified information, such as:
  - Nature and extent of emergency occurrence.
  - Impacted or potentially affected areas of the community.
  - Advice on emergency safety procedures, if any.
  - Mitigation activities being conducted by responders.
  - Procedures for reporting emergency conditions to the EOC.
3. Control rumors. Correct any inaccurate information published by the media.
4. Do not release information which might hinder emergency response, prejudice the outcome of an investigation, or pose a further threat to public safety.
5. Do not allow media access to the EOC except under limited, controlled circumstances, and only with the prior approval of the Incident Commander.
6. Keep logs and, if possible, tape recordings of public information briefings, releases, interviews, and warnings.

## EOC Communications

Effective emergency communications among on-scene responders, Incident Management Team staff, communication points, and the public is vital to the protection of life and property as well as efficient and effective incident management.

The method used to accomplish efficient and effective multi-jurisdictional incident management is in the use of a common communications plan with agreed-upon frequencies designated to various incident functions.

This communications plan will tie together the tactical and support units of the various agencies and organizations and maintain communications discipline.

**All incident communications should be limited to essential information**



# Organizing for Emergencies

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## Local Communications Equipment Resources

The City of Larsen Bay has the following communications equipment:

Equipment	Location	Quantity
VHF Radio (fixed)	Larsen Bay City Offices	1
VHF Radio (fixed)	Larsen Bay Clinic	1
Citizen's Band (CB) Radio	Larsen Bay Tribal Offices	1
VHF Radio (Portable Handheld)	City of Larsen Bay/EMS	2-4
Single Side Band (SSB)	Larsen Bay Clinic	1 (not functioning 5/99)
Single Side Band (SSB)	Resident Fishing Boats	varies

Local telephone service -- PTI Communications (800-478-3011 or 800-478-7121)

Long distance telephone service -- AT&T Alascom (800-252-7266)

## Regional Communications Equipment Resources

Communications equipment within the community is relatively limited, but there is a moderate amount of communications equipment available in Kodiak, through various state and federal agencies, local organizations, and private vendors. These include the following:

- National Park Service (486-6730)
- Alaska Department of Environmental Conservation (907-244-8126)
- Alaska Department of Military and Veteran Affairs, Division of Emergency Services (907-427-7000)
- U.S. Coast Guard commands in Kodiak (487-5555)

Additionally, the Bureau of Land Management, Alaska Fire Service, maintains a fire warehouse in Fairbanks with a number of radio kits, as well as communications support technicians that can be utilized in the event of a declared disaster emergency.

All requests for Federal radio kits and support must go through the Division of Emergency Services.

**Contact information for state and federal agencies is listed in Part C of this plan.**

### Larsen Bay Radio Frequencies

#### COMMON EMERGENCY CHANNELS (Kodiak Region)

- Citizen's Band (CB): CH 9
- Marine VHF Radio: CH 16
- Single Side Band (SSB): 4125 kHz

#### LOCALLY MONITORED FREQUENCIES

- Citizen's Band (CB): CH 11
- VHF - Emergency/Hailing: CH 16
- VHF - Working Frequency: CH 69
- VHF - Working Frequency: CH 71

**KODIAK DISASTER EMERGENCY FREQUENCY  
(Monitored at Kodiak Emergency Operations Center)**

**155.955 MHz Simplex**



# Organizing for Emergencies

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### SHELTER OPERATIONS

In certain types of disasters, it may be necessary to provide short or long term shelters for all or part of the local population. Depending upon the type of emergency and the facilities impacted, shelters may be set up in the community, or arrangements may be made to temporarily dislocate residents to adjacent communities for sheltering.

In Larsen Bay, the school is the primary emergency shelter, except in the case of a tsunami. **During a tsunami, the Larsen Bay Tsunami Shelter becomes the primary emergency shelter, because it is located at a higher elevation than the school.** In either situation, the School Principal shall serve as the primary shelter manager, and will be responsible for opening the shelter and initiating services there. If the school year is out and the Principal is not in the community, the City Mayor will designate a shelter manager from the community.

Kodiak Island Borough School District, the American Red Cross, and the National Guard all have resources that may be called upon to support a local shelter. These resources include food, drinking water, cots and blankets, and organizational support. All of these organizations should be contacted once a shelter is established in Larsen Bay, as they may be able to support long-term shelter operations.

If the school and/or tsunami shelter cannot be used for one reason or another (such as structural damage during an earthquake), it may be necessary to select an alternate shelter location. Other Larsen Bay facilities that should be considered as potential shelters include:

- City offices
- Tribal offices
- Kodiak Salmon Packers
- Clinic

***Access to shelter services shall not be denied on the basis of race, color, national origin, religion, sex, age or disability. The needs of special populations shall be identified and planned for accordingly.***

# Sheltering

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## Shelter Management and Integration with Volunteer Relief Organizations

The Kodiak Island Borough School District maintains primary responsibility for operating shelters in local public schools, including the Larsen Bay school. The school district has worked cooperatively with the Alaska Chapter of the American Red Cross to coordinate sheltering and mass care resources in Kodiak communities.

The American Red Cross (486-4040) and The Salvation Army (486-8740) may provide supplemental shelter resources and food support for local residents during a disaster. The American Red Cross can also perform a variety of other valuable emergency services, including support and supplies for disaster victims and workers, and local government assistance.

The Salvation Army can mobilize personnel and resources from out of the region/state to provide immediate aid during the period of critical disruption following a disaster, which may include food, clothing, shelter, and other needs as indicated. Continuing care, in response to request for assistance is also provided.

The Larsen Bay Shelter Manager should coordinate all efforts with the Kodiak Island Borough School District, the American Red Cross, and the National Guard. During an incident where sheltering needs are significant, the American Red Cross may step in to manage or operate a shelter under its own authority as a non-governmental "sheltering organization."

***Household pets create substantial problems in evacuation areas and shelters during an emergency. Evacuated residents must be informed that pets will not be accepted at the shelter facilities.***

### Shelter Requirements

Before setting up a mass care shelter, attempts should be made to house families with relatives, friends, or other persons offering space. Since a shelter provides only a temporary means of caring for people, plans should be made to close the shelter as quickly as possible. Families are best able to recover from the effects of a disaster when they are in their own living quarters.

**EVERY SHELTER MUST HAVE SHELTER MANAGEMENT  
COVERAGE ON A 24-HOUR BASIS**

To be effective as a shelter, a facility should:

- Be usable following a disaster.
- Be located outside of the risk area.
- Be located reasonably near victim's homes.
- Be an appropriate size. (If one shelter is sufficient, only one should be established.)
- Be safe and healthful.
- Have an adequate supply of drinking water.
- Have adequate toilet and bathing facilities.
- Have facilities for cooking, serving, and storing food.
- Have a storage area that can be secured.
- Have separate rooms that can be used for the elderly, for families with small children, and for nursing and office space.
- Have space that can be used as a recreation area.
- Have a parking area.
- Have adequate fire and police protection.

# Sheltering

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## Services Provided at the Shelter

**Food** ~ Hot meals should be provided twice a day. A midday lunch should be provided for children, the aged, expectant and nursing mothers, laborers, and disaster victims doing heavy work. Menus should be planned in terms of foods available, with perishable foods and USDA foods being used first. USDA surplus foods are normally available at the schools and may be available in increased quantities to shelters subject to approval by the school district and/or the Red Cross.

**Individual Assistance and Counseling** ~ Shelters should provide help in solving disaster related problems such as the need for transportation and permanent housing. Village Response Team members or other community members with appropriate training should help with counseling needs.

**Emergency Medical Services** ~ Medical services should be provided to shelter occupants who become ill or injured. Medical personnel (CHA, CHR, and other EMT or ETT trained individuals) should provide guidance to protect the health of residents and supervise the sanitation of the shelter.

**Sleeping** ~ Occupants should be provided with cots or mats, blankets and a specified area for sleeping. Athletic mats may be used to improvise sleeping areas if no cots are available.

**Child Care** ~ If a shelter remains open for more than a few days, a child care facility should be considered.

**Recreation Services** ~ If shelter operations are prolonged and involve large numbers of people, shelters may provide recreation services to relieve tensions and improve morale. Appropriate recreation activities include movies, television, reading material, games, and crafts.

**Shelter Maintenance** ~ Provide for building maintenance and upkeep. The staff normally responsible for the facility may be available for this purpose. Shelter residents should be asked to assist.

**Allocation of Space** ~ Allocate space for the following purposes:

- Reception and registration of shelter occupants.
- Office space
- Medical care.
- Sleeping accommodations.
- Food service and feeding area.
- Storage areas (food, supplies, personal items)
- Restrooms and bathing facilities.
- Nursery and child care.
- Recreation

### Shelter Reception and Registration

The Shelter Manager is responsible for ensuring that a simple record is kept of every person who is housed in the shelter. The following information on each family should be recorded on an index card:

- The last, first, and middle names of the head of household and spouse, and the wife's maiden name.
- Name and ages of all family members.
- Any health problems of family members.
- The family's pre-disaster address.
- The family's pre-disaster telephone number.
- The date the family arrived at the shelter.

When a family moves from a shelter, it should be so indicated on the registration cards, and the following information should be recorded:

- The date the family departs.
- Their post-disaster address.
- Their post-disaster telephone number.

It is important that people be registered as soon as they arrive in the shelter, or as soon as practicable.

### Staffing the Shelter

Shelter staff in addition to the Shelter Manager may include:

Assistant manager	Nurse
Registration workers	Food preparation workers
Feeding staff	Family Service workers
Public Information Officer	Building maintenance and sanitation

The regular staff working in the building that is being used as a shelter (e.g. Faculty, as well as office, cafeteria, and especially maintenance staff), should be the primary resource for personnel to operate the shelter, as they have the most complete knowledge of the facility.

***Shelter residents can and should do a large proportion of the work associated with shelter management, including administrative duties, cooking, cleaning, maintenance, child care, and other duties.***

# Sheltering

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## Shelter Planning Guidelines

### Essential Shelter Needs

Equipment needed in a shelter includes cots and blankets, chairs, tables, drinking cups, hot plates for warming baby formula, brooms, trash cans, loudspeakers, emergency equipment such as candles, lanterns, flashlights, and generators, and a telephone.

Necessary shelter supplies include soap, towels, toilet tissue, disposable diapers, and cleaning items such as detergent and soap.

Office supplies needed include a telephone, carbon paper, disaster forms, cards, file folders, paper, paper clips, and pencils.

<b>SERVICE REQUIRED</b>	<b>NATIONAL STANDARD</b>	<b>FOR 125 PEOPLE</b>
Sleeping space	40 to 60 square feet per person	5,000 to 7,000 sq. ft.
Food	2,500 calories, or 3 1/2 pounds of food, per person per day	437.5 pounds of food per day
Potable water	5 gallons per person per day	625 gallons per day
Toilets and showers	1 per 40 persons	4
Comfort kits	1 per person	125
Blankets	2 per person	250
Cots	1 per person	125
Medical supplies	as needed	as needed
Battery-operated radios and flashlights	as needed	as needed
Batteries	as needed	as needed

## LARSEN BAY SCHOOL SHELTER PROFILE

<b>Larsen Bay School</b>	<b>847-2252</b>
<b>BUILDING USE:</b>	<b>K-12</b>
<b>YEAR BUILT:</b>	<b>1980</b>
<b>LAST REMODEL:</b>	<b>1988</b>
<b>GROSS SQUARE FEET:</b>	<b>20,018</b>
<b>NET INSTRUCTIONAL SPACE:</b>	<b>11,235</b>
<b>GYM:</b>	<b>4,380</b>
<b>LIBRARY:</b>	<b>594</b>
<b>COMMONS:</b>	<b>813</b>
<b>KITCHEN:</b>	<b>201</b>
<b>NUMBER OF TEACHING STATIONS:</b>	<b>11</b>
<b>NUMBER OF CLASSROOMS:</b>	<b>7</b>
<b>TOILETS ACCESSIBLE IN BLDG.:</b>	<b>YES</b>
<b>CONDITION OF BLDG.:</b>	<b>GOOD</b>

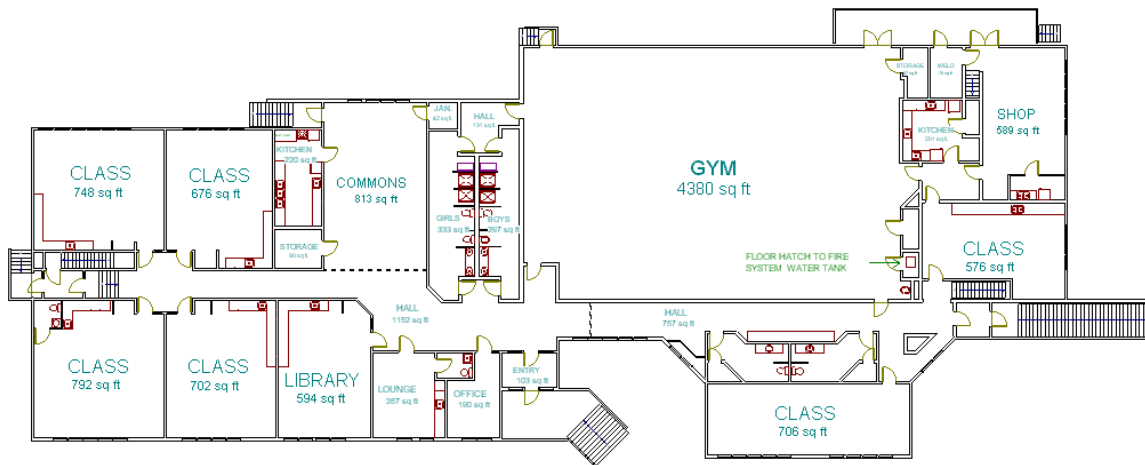
**NOTE: In the case of a TSUNAMI, all residents will report to the TSUNAMI SHELTER. If the School is undamaged, it may later be used as a long-term shelter, but initially all sheltering during a local tsunami will occur at the TSUNAMI SHELTER.**



## LARSEN BAY SCHOOL



# LARSEN BAY SCHOOL FLOOR PLAN (Main Floor)

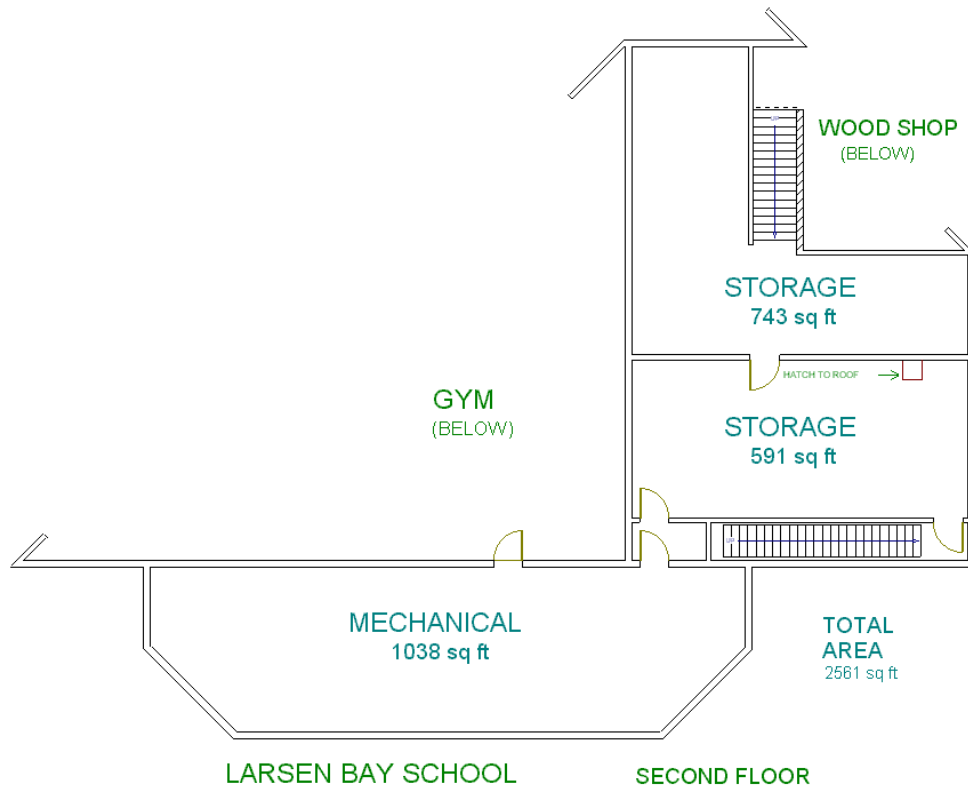


LARSEN BAY SCHOOL Main Floor

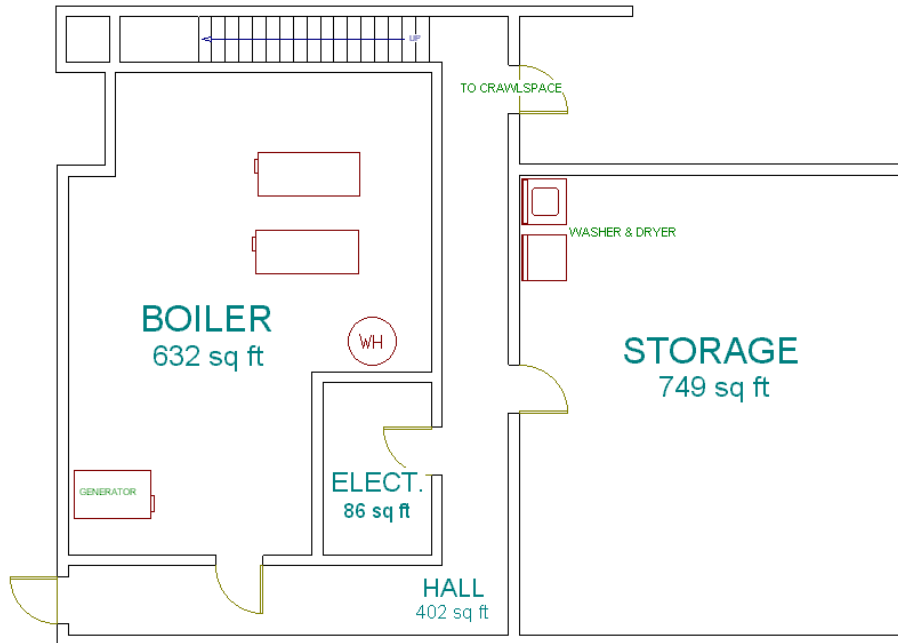
INST. AREA: 11,235 SQ. FT.

TOTAL AREA: 15,576 SQ. FT.

## LARSEN BAY SCHOOL FLOOR PLAN (Second Floor)



## LARSEN BAY SCHOOL FLOOR PLAN (Basement)



LARSEN BAY  
LIVING AREA  
BASEMENT AREA sq 1889 SQ. FT.

# Sheltering

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# CONCLUDING THE RESPONSE

Most of the post-incident activities described here should actually be initiated during the response phase of the incident. For the purpose of this discussion, post-incident activities include the following:

- Demobilization of the Emergency Operations Center
- Damage Assessment
- Post-Incident Evaluation/Review

## DEMOBILIZATION

Demobilization is the process used to gradually cease response operations and release incident personnel and resources back to their non-emergency function. A demobilization plan should be developed to ensure that resources are released and tracked in an effective, logical manner. Consider the following guidelines in demobilizing the Larsen Bay Emergency Operations Center:

- **Assign responsibility** for demobilization plan initiation and implementation by activity or IMT function.
- **Develop release priorities** for resources and equipment that were used during the response. Base these priorities on the following considerations:
  - Ongoing incident resource requirements and personnel needs
  - Current and projected resource/personnel needs for each IMT section
  - Contractor requirements that might influence release priorities (i.e. contractual terms, costs)?
  - Off-incident requirements or needs for incident resources?
  - Safety considerations and/or personnel rest issues?
  - Physical status of personnel and the mechanical condition of equipment.
  - Cost and transportation considerations.
- **Establish release procedures** for demobilizing equipment and personnel. Release procedures should identify check-out steps (may vary depending on kind of resource). Check-out steps may include:
  - Release of check-out notice.
  - Turn-in of any incident related documentation.
  - Turn-in of radios or other communications equipment.
  - Turn-in and inspection of all other equipment.
  - Turn-in of personnel and equipment time recordings, claims, contracts.

# Post-Incident Actions

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## DAMAGE ASSESSMENT

Damage assessment is conducted in three phases: Initial Damage Assessment, Preliminary Damage Assessment, and Damage Survey Reports Development. This plan focuses on initial damage assessment, because this is the only part of the process handled primarily within the community. The initial assessment provides supporting information for the disaster declaration, and is the responsibility of the local government. The preliminary damage assessment and the damage survey reporting process are in-depth analysis of long term effects and costs of the emergency, and are done with the combined efforts of local, state, and federal agencies.

For more information on subsequent phases of damage assessment, including the development of damage recovery reports, refer to the appropriate section in the Kodiak Emergency Operations Plan.

### Initial Damage Assessment

The initial damage assessment is a process that will require major assistance from all city departments and available volunteer resources. If the community can document actual costs spent on the response, these should be used to develop accurate cost estimates.

***Record keeping, especially of expenditures, should be started very early in the incident.***

The initial damage assessment should begin as soon as possible after the impact of the emergency. Each damaged facility should be analyzed for structural integrity and safety, functional capability, and estimated cost to repair or replace. The damage assessment should be conducted using the following priorities:

#### **Priority 1 - Public safety and restoration of vital services**

1. Public buildings
3. Clinic, school and other shelters.
4. Power, telephone, and radio communications systems.
5. Roads, airstrips, harbors, and other infrastructure.

#### **Priority 2 - Assessment of damage to support emergency or major disaster declaration.**

1. Private homes, multiple family dwellings.
2. Businesses.

### Disaster Recovery Assistance for Local Citizens

#### Disaster Recovery Center (DRC)

A Disaster Recovery Center (DRC) may be created to assist local citizens in applying for state or federal disaster assistance. Appropriate facilities may include schools, churches, and community centers. Federal, state, local and volunteer agencies may provide or accept applications for the following services through the Disaster Recovery Center:

- Temporary housing
- Essential repairs to damaged homes.
- Disaster unemployment and job placement assistance
- Disaster loans
- Agricultural assistance payments and technical assistance
- Information on the availability of food stamps and eligibility requirements.
- Individual and family grants to meet disaster related expenses
- Legal counseling
- Tax counseling.
- Consumer counseling.
- Crisis counseling.
- Social Security assistance.
- Veteran's assistance.
- Other specific programs and services as appropriate to the disaster.



# Post-Incident Actions

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## POST-INCIDENT EVALUATION

Each time the Larsen Bay Incident Management Team and Emergency Operations Center are exercised, either in a real emergency or during a planned drill, it is important that all participants take the opportunity to learn from the experience of managing an emergency incident.

A post-incident evaluation or "debrief" is a tool that can facilitate this process, by allowing incident personnel to reflect briefly on the lessons learned during an emergency response. Consider the following questions in conducting a post-incident evaluation.

- Did Incident Management Team personnel integrate effectively to respond to the incident at hand?
- Were staffing levels adequate?
- Did the EOC space function adequately?
- What were the most successfully elements of the incident response?
- What were the major problems?
- What specific actions were taken to improve the effectiveness of the response?
- How did communications flow within the EOC?
- Were all personnel comfortable/familiar with their expected roles and responsibilities?
- How did Larsen Bay IMT personnel integrate with other agencies/organizations?
- Was the information in this plan useful in guiding the response? How might you revise the plan based on this experience?
- Was there adequate resource information/telephone numbers in the plan?
- Did external notifications occur quickly and effectively?
- Was the alert/siren system effective?
- Did evacuation occur smoothly?
- Was the shelter facility adequate?
- What were the major "lessons" learned?
- What would you do differently next time?
- What would you do the same?

Keep records of the post-incident evaluations developed and insert copies into this plan to jog memories during future incidents or drills.

# LOCAL AGENCIES AND RESOURCES

This section contains general agency resource information for emergency services, law enforcement, and medical services in Larsen Bay and the Kodiak region. Many of the organizations, teams, and individuals that provide these services community-wide overlap. Resource information in this plan includes both equipment and personnel, and is presented here to provide an at-a-glance reference for the community resources available to support response activities in Larsen Bay.

## HEALTH & EMERGENCY MEDICAL SERVICES

Health and Medical Services includes those activities associated with lifesaving; transport, evacuation, and treatment of the injured; disposition of the dead; and disease control activities during response operations and recovery operations.

Health and Medical Services in Larsen Bay are managed by several individuals and organizations, including a clinic which is staffed by a Community Health Aide and Community Health Representative. There are no doctors or registered nurses in Larsen Bay, therefore most health care is provided by EMT or ETT trained personnel who are supported by doctors from the Kodiak Area Native Association. Seriously injured or ill patients are medically evacuated from the community for treatment at a larger hospital facility in Kodiak or Anchorage.

### LARSEN BAY CLINIC

P.O. Box 127 Larsen Bay, AK 99624  
907-847-2208 907-847-2264(fax)

**DESCRIPTION:** The Larsen Bay Clinic provides basic health care and emergency medical services to the community. The clinic is staffed by a Community Health Aide IV and Community Health Representative, and supported by the Larsen Bay Village Response Team network of trained medical responders.

Larsen Bay does not have an ambulance but the community would like to get one. The clinic is stocked with a diverse collection of medical equipment and supplies and can handle initial medical response to almost any kind of emergency. The CHA is currently EMT II trained.

Multiple casualties would quickly exhaust the Larsen Bay clinic resources, and in such an instance emergency medical evacuation or additional medical support from outside the community would be necessary. In the event that medical evacuation is necessary, the CHA or CHR would contact KANA or the Kodiak Hospital (PKIMC) to request a flight.

# Larsen Bay Resources

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## **COMMUNITY HEALTH AIDE (CHA)**

Jud Brentensen, CHA IV  
P.O. Box 127 Larsen Bay, AK 99624  
907-847-2208 (clinic)  
907-847-2340 (home)

**DESCRIPTION:** The Community Health Aide provides health care delivery at the local level in the community of Larsen Bay. The CHA runs the Larsen Bay clinic, and also provides the following services:

- Acute and emergency care.
- Health screening.
- Coordination of preventative dental program.
- Complete routine health testing.
- Family planning counseling and patient education/screening.
- Monitoring of chronically ill patients.
- Making home visits as necessary.
- Ordering medication refills in coordination with KANA pharmacy.

The CHA is employed through KANA and under the direct supervision of the CHA/P Manager at KANA.

## **COMMUNITY HEALTH REPRESENTATIVE (CHR)**

Tammy Aga  
P.O. Box 7 Larsen Bay, AK 99624  
907-847-2207 (office)  
907-847-2257 (home)

**DESCRIPTION:** The Community Health Representative (CHR) is responsible for providing a comprehensive health promotion/disease prevention program with emphasis on substance abuse, mental health, geriatrics, nutrition, chronic disease prevention, environmental health, crisis response and management, dental hygiene and general consumer health issues. The CHR also does the following:

- Provides individual services.
- Provides individual/family referrals.
- Perform client advocacy.
- Assist with application processes.
- Provide assistance to the elderly.
- Develop counseling skills services.

The CHR is employed through KANA and under the direct supervision of the KANA Outreach Services Coordinator.

**VILLAGE RESPONSE TEAM (VRT)**

Contact through Larsen Bay Clinic  
 Post Office Box 127 Larsen Bay, AK 99624  
 Phone -- 847-2208

**DESCRIPTION:** In addition to clinic services, the community of Larsen Bay has a Village Response Team (VRT), which is a community-based crisis intervention and treatment group that focuses on the integration and coordination of current staff and community agencies to provide broad-based health services. The village-based VRT works with various providers, both in the village and in Kodiak, to create and enhance community response by identifying community needs and utilizing available resources to meet them. Village Response Teams are trained to respond to the following types of situations.

- Law Enforcement (Assault/Physical abuse)
- Community Disaster Response
- Medical and Psychiatric Emergencies
- Domestic/Family Violence
- Acquiring BIA Burial Assistance
- Alcohol/Drug/Inhalant Abuse
- Suicides
- Critical Incident Stress Debriefing

The VRT is composed of the following Core Members: Village Public Safety Officer (VPSO); Community Health Aide/Practitioner (CHA/P); Community Health Representative (CHR); Rural Mental Health Provider (RMHP) Trainee. VRT Core Members are the first responders in a crises or emergency situation. They function as KANA employees and must comply with all applicable KANA policies and procedures.

The VRT also includes community members who request or are asked to become a member of the VRT. Community members are elected to the VRT by a unanimous vote of the team. The membership of the Larsen Bay VRT is described below.

<b>Position</b>	<b>Name</b>	<b>Phone</b>
Village Public Safety Officer (VPSO)	Vacant	
Community Health Aide (CHA) - Core Member	Jud Brentensen	847-2208
Community Health Representative (CHR) - Core Member	Tammy Aga	847-2207(office) 847-2257 (home)
ICWA Specialist	Valen Moss	847-2207(work)
Community member	Brent Guard	847-2332
Community member	Ron Hartman	847-2234
Community member	Janet Carlson	847-2247
Community member	Tim Carlson	847-2247

## LAW ENFORCEMENT AND EMERGENCY RESPONSE RESOURCES

Law enforcement and emergency response resources are limited in Larsen Bay. The two entities with primary responsibility for emergency response and law enforcement are:

- Village Public Safety Officer (VPSO)
- Volunteer Fire Department

In most situations, the VPSO and/or the Volunteer Fire Department will work cooperatively with the Village Response Team, Alaska State Troopers, and other local/regional organizations to coordinate an emergency response.

### VILLAGE PUBLIC SAFETY OFFICER (VPSO)

**Position Currently Vacant**  
**Emergency – Dial 911**  
**Phone -- 907-847-2262**

**DESCRIPTION:** The Village Public Safety Officer (VPSO) provides a wide range of public safety services, including:

- Enforcement of State and Federal laws.
- Enforcement of City/Tribal ordinances.
- Assisting other State, Federal, and local agencies (as appropriate).
- Overseeing/developing fire protection and prevention.
- Coordination of search and rescue.
- Coordination of public safety during local disasters.
- Providing basic First Aid assistance only when other licensed medical professional care is immediately unavailable.
- Assisting Community Health Aide and/or Community Health Representative as necessary.
- Patrol buildings and roads.
- Coordinate community service work with Kodiak Court system and the Alcohol Safety Action Program.
- Work with KANA Alcohol Counselor(s).

The VPSO works under the direct supervision of the village City Council, in cooperation with the Alaska State Troopers. VPSOs are employed through and supervised by the KANA Tribal Operations department.

### **LARSEN BAY VOLUNTEER FIRE DEPARTMENT**

**Joe Katelnikoff 847-2256**

**Brad Aga 847-2257/2350**

**Mike Carlson 847-2238**

**Robert Hoffman 847-2250**

**DESCRIPTION:** Larsen Bay is in the process of forming a Volunteer Fire Department. The Department will consist of a core of 5-6 trained members. Larsen Bay has a fire truck, which is stored at the VPSO Fire Hall quarters, as well as limited SCBA and other firefighting and protective equipment. The community goal is to develop a fire department with the capability to handle most structural fires in Larsen Bay and to provide a first line of defense against more serious structural or wildland fires. A major fire would require supplementary personnel and equipment from either Kodiak Area Fire and Rescue or the Alaska Department of Natural Resources Forestry Division in Kenai. Most search and rescue in Larsen Bay would be performed by either the Alaska State Troopers (land based) or the U.S. Coast Guard (marine).

## **REGIONAL AGENCIES AND RESOURCES**

### **KODIAK AREA NATIVE ASSOCIATION (KANA)**

**3449 Rezanof Drive East Kodiak, AK 99615**

**Phone -- 486-9870 or 800-478-5721**

**DESCRIPTION:** The Kodiak Area Native Association (KANA) provides health and social services support to the remote native villages and communities within Kodiak Island Borough. KANA employs community health care and mental health providers in each community, and provides support to those positions through the KANA medical and dental clinic in Kodiak. These clinics provide health care and outpatient services for Alaska natives throughout Kodiak.

The KANA clinic operates during normal business hours (Monday through Friday), with four MDs, three nurses and two physician assistants on staff. The clinic provides no specialty care or inpatient services, however they do provide medical support (via phone) to Larsen Bay as well as the other five rural native communities in Kodiak Island Borough. KANA also oversees the Village Response Team program described above.

## **KODIAK VILLAGE SERVICES NETWORK (KVSN)**

Contact through KANA 907-486-9800

**DESCRIPTION:** The Kodiak Village Service Network (KVSN) was formed to provide a link to the villages to meet the community needs in each village. The KVSN consists of a group of service providers representing their respective agencies, which include:

- Alaska State Troopers
- Kodiak Council on Alcoholism (Safe Harbor)
- Kodiak Public Health
- Kodiak Womens Resource and Crisis Center
- Providence Kodiak Island Mental Health Center
- State of Alaska Division of Family and Youth Services (DFYS)
- Kodiak Island Borough School District
- Kodiak Tribal Council
- State of Alaska Division of Juvenile Probation
- Kodiak Area Native Association

The purpose of the KVSN is to promote quality care for the mutually shared clients of the agencies listed above. The multi-disciplinary team addresses topical issues for the purpose of:

- Enhancement of service coordination.
- Facilitating referral services.
- Becoming more knowledgeable regarding available resources.

### **ALASKA STATE TROOPERS “C” DETACHMENT**

**Kodiak Post**  
**211 Bartel Ave. Kodiak, AK 99615**  
**Emergency Dial 911**  
**Phone – 486-4121**

**DESCRIPTION:** The Alaska State Troopers “C” Detachment is a division of the Department of Public Safety. The Kodiak Post handles all State of Alaska law enforcement (non-fish and wildlife) in the Kodiak Island Borough, and is the only municipal police force beyond the City of Kodiak limits.

The State Troopers supervise the Village Public Safety Officers as they provide basic law enforcement services in the remote communities in Kodiak Island Borough. The Kodiak Post is led by a Post Commander (Sergeant), who oversees a staff of approximately six troopers and three civilian dispatchers.

All troopers have first responder first aid training. The Kodiak Post Commander is the search and rescue coordinator for all land searches in Kodiak Island Borough. The Kodiak Post currently leads the AST dive team, which has members from both the "C" Detachment and the Fish and Wildlife Protection Division. The Kodiak Post Commander reports to an AST Lieutenant in Anchorage and holds a seat on the Kodiak Emergency Services Council as a liaison to the villages and outlying communities.

### **KODIAK SALMON PACKERS (Cannery)**

**907-847-2250 (summer only)**  
**425-486-9872 (Sept. through May)**

**DESCRIPTION:** Kodiak Salmon Packers is a fish processing plant located within the City of Larsen Bay. While Kodiak Salmon Packers is not technically part of the Larsen Bay government or infrastructure, the facility does provide several direct and indirect services to the community, and could be an important resource during a local disaster.

Kodiak Salmon Packers operates from May to September, and during that time operates a small store in town. During the winter months, the cannery is closed down but a year-round caretaker remains on the property. The cannery owns several vehicles and also has oil spill, fire, and emergency response equipment that could be useful during a local disaster. While there is no formal agreement between Larsen Bay and Kodiak Salmon Packers requiring the cannery to provide assistance during a local emergency, it is likely that many of the cannery's resources would be utilized during a major disaster, and that the city and the cannery would work cooperatively to manage the event.



# Larsen Bay Resources

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## SUMMARY OF COMMUNITY RESOURCES AND CAPABILITIES

### MEDICAL RESOURCES

Resource/ Capability	City of Larsen Bay	Larsen Bay Clinic	Larsen Bay VPSO	Larsen Bay VRT	Kodiak Salmon Packers
<b>EMT/ETT Trained Personnel</b>	NO	YES	N/A	YES	possibly during summer months
<b>Oxygen equipment</b>	NO	YES	NO	through clinic	NO
<b>Patient Beds</b>	NO	2 max.	NO	NO	possibly in bunk hous
<b>24 hour care?</b>	NO	non-critical	NO	NO	NO
<b>Anesthesia</b>	NO	local only	NO	NO	NO
<b>Jump kits for emergency</b>	NO	YES	NO	through clinic	NO
<b>I.V. materials</b>	NO	YES	NO	through clinic	NO
<b>EMS equipment</b>	NO	stretchers, spine boards, etc.	NO	through clinic	limited - in summer only
<b>Trauma Kit</b>	NO	YES-basic 1 <sup>st</sup> aid & trauma	NO	through clinic	limited - in summer only
<b>ALS/BLS?</b>	NO		NO		NO
<b>X-Ray</b>	NO	NO	NO	NO	NO
<b>Lab Equipment</b>	NO	blood drawing, urine tests, some cultures, pap kits	NO	NO	NO
<b>Drugs</b>	NO	YES	NO	through clinic	basic first aid drugs
<b>Ambulance</b>	NO	NO	NO	NO	NO
<b>Ventilators</b>	NO	NO	NO	NO	NO
<b>Defibrillator</b>	NO	automatic defib. coming	NO	NO	NO
<b>Mass casualty supplies</b>	NO	limited - day or two	NO	through clinic	NO

**COMMUNICATIONS RESOURCES**

<b>VHF radios</b>	1 fixed 2-4 mobile	1 fixed ? mobile			Yes
<b>CB radio</b>	@ Tribal Offices	NO	NO	NO	
<b>SSB radio</b>	NO	YES	NO	NO	NO

**EQUIPMENT RESOURCES**

<b>Resource/ Capability</b>	<b>City of Larsen Bay</b>	<b>Larsen Bay Clinic</b>	<b>Larsen Bay VPSO</b>	<b>Larsen Bay VRT</b>	<b>Kodiak Salmon Packers</b>
<b>Vehicles</b>	1-2	NO		NO	several
<b>Utility Units</b>					
<b>Road Grader</b>					
<b>Crane/Forklift</b>					
<b>Fire Truck</b>	YES- 1,000 gallons	NO	NO	NO	NO
<b>Fire Equipment</b>	SCBA, some clothing, hoses	NO	NO	NO	YES
<b>Detention Area?</b>	YES - small & temporary	NO	same as city	NO	N/A
<b>Construction Equipment</b>					
<b>Vessels</b>	NO	NO	NO	NO	NO
<b>Aircraft</b>					
<b>Portable generators</b>	School	NO	NO	N/A	
<b>Food Supplies</b>	School	NO	NO	NO	Yes - summer only

# Larsen Bay Resources

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## PRIVATE/VOLUNTEER AGENCIES

### Social Services, Counseling, And Mental Health Services

NAME	PHONE (907-)	SERVICES
American Red Cross Kodiak Office	486-4040	Disaster relief, sheltering, social services
American Red Cross Coast Guard Base	487-5200	Disaster relief, sheltering, social services
Hope Cottages, Inc.  (Respite Care)	486-5011 486-7021 486-6100	Child and family social services, respite care
Kodiak Area Native Association (KANA)	486-9800 486-5958	WIC program, infant learning, social services, mental health care for Kodiak Native community
Providence Kodiak Island Mental Health Center	486-9100	Marriage, Family, Child & Individual Counseling & Mental Health Services
Kodiak Senior Center	486-6181	Senior Services, Adult Day Care, Meals and social programs.
Kodiak Women's Resource & Crisis Center  (24-hr crisis line)	486-6171 486-3625	Sheltering and social services for abused women/children; meals, outreach program
WIC Kodiak	486-5958	Federal program to assist women and children in need.
Providence Kodiak Island Community Support Center	486-9140	Community Support Program

### Translators and Interpreters

Providence/Kodiak Island Medical Center maintains an updated list of foreign-language translators and interpreters. For information on interpreters/translators, contact the Medical Center directly at 486-3050 or 486-3281.

The following pages contain telephone and facsimile numbers for local, state and federal agencies and private organizations with a potential role in emergency response. This information is included to facilitate contact with and notification of key agency personnel in the event of a natural or manmade disaster. It will NOT be necessary to contact every agency listed for every incident.

**Larsen Bay Agencies and Organizations**

<b>DEPARTMENT</b>	<b>PHONE (907)-</b>	<b>FAX (907)-</b>
City Mayor/Clerk.....	847-2211 .....	847-2239
Larsen Bay School.....	847-2252 .....	
Community Health Aide.....	847-2208 .....	
Community Health Representative .....	847-2259/2207 .....	847-2307
Clinic .....	847-2208 .....	
Fire Chief .....	847-2205 .....	847-2239
VPSO .....	847-2262 .....	847-2239
Larsen Bay Tribal Council.....	847-2207 .....	847-2307

**Kodiak Regional Agencies and Organizations**

**KODIAK ISLAND BOROUGH**

<b>DEPARTMENT</b>	<b>PHONE (907)-</b>	<b>FAX (907)-</b>
Assessing.....	486-9353 .....	486-9395
Clerk & Assembly.....	486-9310 .....	486-9391
Mayor .....	486-9301 .....	486-9374
Community Development (Planning) .....	486-9363 .....	486-9376
Engineering/Facilities.....	486-9343 .....	486-9376
Baler/Landfill .....	486-9345 .....	486-9346
Finance.....	486-9323 .....	486-9374
Fire Departments		
Bayside Volunteer Fire Dept. ....	486-4536 .....	486-3025
Womens Bay Volunteer Fire Dept. ....	487-4312 .....	
Land Resource Manager.....	486-9302 .....	486-9376

# Telephone Directory

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## KODIAK ISLAND BOROUGH (cont.)

<b>DEPARTMENT</b>	<b>PHONE (907)-</b>	<b>FAX (907)</b>
Kodiak Island Borough School Dept.		
Superintendent/Central Office.....	486-9210	
Assistant Superintendent.....	486-9228	
Maintenance and Operations.....	486-9222	
Business Manager .....	486-9278	
Village Schools Regional Principal .....	486-9233	
Akhiok School .....	836-2223	
Big Sandy Lake School.....	381-2033	
Chiniak School .....	486-8323	
Danger Bay School .....	379-1125	
Karluk School.....	241-2217	
Larsen Bay School.....	847-2252	
Old Harbor School .....	286-2213	
Ouzinkie School.....	680-2204	
Port Lions School.....	454-2237	

## CITY OF KODIAK

<b>DEPARTMENT</b>	<b>PHONE (907)-</b>	<b>FAX (907)-</b>
Animal Shelter.....	486-8077	
Mayor and City Council.....	486-8635	486-8600
City Manger/Emergency Services Director .....	486-8640	486-8600
City Clerk .....	486-8636	486-8600
Finance .....	486-8650	486-8600
Fire Dept. (Emergency = 911).....	486-8040	486-8048
Police Dept. (Emergency = 911).....	486-8000	486-8023
Harbor Operations.....	486-8080	486-8090
Public Library .....	486-8686	486-8681
Public Works Dept.....	486-8060	486-8066
Wastewater Treatment Plant .....	486-8076	486-8066
Parks and Recreation Dept.....	486-8665	486-8674
Engineering .....	486-8065	486-8066

**OTHER KODIAK COMMUNITIES**

<b>COMMUNITY</b>	<b>PHONE (907)-</b>	<b>FAX (907)-</b>
City of Ahkiok		
Clerk/Tribal Office .....	836-2229 .....	836-2209
Clinic/Community Health Rep.....	836-2230	
School .....	836-2223	
VPSO .....	836-2205	
Alavena Village (Afognak).....	486-8318	
Alitak Bay – Ward’s Cove Packing.....	371-2001	
Ben Thomas Logging.....	379-9002	
Big Sandy Lake/Kazakof Bay Logging Camp .....	381-2000	
Chiniak		
Public Library .....	486-3022	
School .....	486-8323	
Karluk		
Tribal Council .....	241-2218 .....	241-2208
School .....	241-2217	
Community Health Rep.....	241-2209	
Kitoi Bay Hatchery.....	486-6559 .....	
City of Old Harbor		
Clerk.....	286-2204 .....	286-2278
Community Health Rep.....	286-2205/2307	
Fire Chief.....	286-2217	
VPSO .....	287-2295	
City of Ouzinkie		
Clerk.....	680-2242 .....	680-2223
Community Health Rep./Clinic.....	680-2265	
VPSO .....	680-2291	
Port Bailey Cannery .....	206-323-3200	
City of Port Lions		
Clerk.....	454-2332 .....	454-2420
Community Health Rep./Clinic.....	454-2275	
VPSO .....	454-2330	
Uganik Bay/Port O’Brien Cannery .....	776-8174	
Whitestone Logging (Afognak).....	486-5126	

# Telephone Directory

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## REGIONAL VOLUNTEER GROUPS & MISCELLANEOUS

<b>AGENCY/ORGANIZATION</b>	<b>PHONE (907)-</b>	<b>FAX (907)-</b>
Brother Francis Shelter .....	486-5610	
Civil Air Patrol, Kodiak.....	486-4060	
Kodiak Chamber of Commerce.....	486-5557	
Kodiak Island Convention and Visitors Bureau.....	486-4782	
Kodiak Amateur Radio Emergency Services.....	486-5833	
Kodiak Ministerial Alliance .....	486-3632 or 486-3458 or 486-5532	
Kodiak Senior Center .....	486-6181	
Providence Kodiak Island Medical Center (hospital) .....	486-3281/9595	
Providence Kodiak Island Mental Health Center .....	486-9100	
The Salvation Army.....	486-8740	
American Red Cross, Kodiak Office .....	486-4040 .....	486-4754

## **Alaska State Agencies**

<b>AGENCY/ORGANIZATION</b>	<b>PHONE (907)-</b>	<b>FAX (907)-</b>
Alaska Dept. of Community and Regional Affairs (DCRA) .....	486-9375	
Alaska Dept. of Environmental Conservation (ADEC).....	269-3063 .....	269-7648
24-hour oil/hazardous substance release.....	800-478-9300	
Central Alaska Response Team Duty Officer.....	244-8126	
Alaska Dept. of Fish and Game (ADF&G), Kodiak .....	486-1825 .....	486-1841
Alaska Dept. of Health and Social Services		
Family Services .....	486-6174	
Public Health Center .....	486-3319	
Div. of Public Assistance.....	486-3783	
Alaska Dept. of Labor.....	486-3105	
Alaska Dept. of Transportation and Public Facilities (DOT/PF)		
Airport and Highway Maintenance.....	487-4952	
Alaska Marine Highway System .....	486-3800	
Division of Building Maintenance.....	487-2611	
Equipment Section and Fleet Mechanic .....	487-2119	
Kalsin Bay .....	486-8243	

**Alaska State Agencies (cont.)**

<b>AGENCY/ORGANIZATION</b>	<b>PHONE (907)-</b>	<b>FAX (907)</b>
Alaska Department of Military and Veteran Affairs		
Division of Emergency Services (ADES) .....	428-7000 .....	428-7009
24-hour .....	800-478-2337 .....	428-7009
Alaska Army National Guard Armory .....	486-3433	
Alaska DNR, Div. of Forestry, Kenai/Kodiak Area .....	262-4124 .....	260-4263
Alaska DNR, Div. of Parks, Kodiak Office.....	486-6339 .....	486-3320
Alaska Department of Public Safety		
Alaska State Troopers, "C" Detachment.....	486-4121 .....	486-5810
Fish and Wildlife Protection .....	486-4761 .....	486-5810
Alaska Tsunami Warning Center (Palmer) .....	745-4212	

**Federal Agencies**

<b>AGENCY/ORGANIZATION</b>	<b>PHONE (907)-</b>	<b>FAX (907)-</b>
Department of Commerce		
National Oceanic and Atmospheric Administration		
National Marine Fisheries Service		
Fisheries Management Division.....	486-6919	
Enforcement Office .....	486-3298	
Scientific Support Coordinator (Anchorage) .....	271-3593 .....	271-3139
Department of the Interior		
Fish & Wildlife Service		
Kodiak National Wildlife Refuge.....	487-2600 .....	487-2144
Katmai National Park & Preserve .....	486-6730 .....	486-3331
Department of Transportation		
FAA Contract Tower, Kodiak .....	487-4382/4339	
U.S. Coast Guard ISC Kodiak		
Commanding Officer .....	487-5760 .....	487-5546
Integrated Support Command Directory .....	487-5320	
Marine Safety Detachment Office.....	487-5750 .....	487-5585
Search and Rescue Emergency .....	486-5918	
Air Station.....	487-5836 .....	487-5033
Communications Station.....	487-5217	



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## Federal Agencies (cont.)

AGENCY/ORGANIZATION	PHONE (907)-	FAX (907)-
U.S. Coast Guard Vessels:		
Cutter Firebush .....	487-5830 .....	487-5541
Cutter Ironwood.....	487-5344	
Cutter Storis .....	487-5166 .....	487-5535
U.S.C.G. National Pollution Funds Center.....	703-235-4757 .....	703-235-4840
Environmental Protection Agency (EPA), Anchorage.....	271-5083 .....	271-3424
Federal Emergency Management Agency (FEMA), Region X ...	800-395-6042 .....	206-487-4741
Forest Service (Anchorage) .....	271-3593 .....	271-3139
National Weather Service (Alaska Weather Line) .....	800-472-0391	
U.S. Geologic Survey		
Alaska Volcano Observatory, Anchorage .....	786-7497	
National Response Center (oil or hazardous substance spill) .....	800-424-8802	

## Regional Private Organizations

### AIRPLANE CHARTERS AND RENTALS

CARRIER and LOCATION	PHONE (907)-
Alaska Helicopters, Kodiak .....	487-2271
Alaska Airlines, Anchorage .....	243-3300
Andrew Airways, Kodiak .....	487-2566
Cub Air, Kodiak .....	486-5851
ERA Aviation, Kodiak .....	487-2663
Highline Air, Kodiak.....	486-5155
Island Air Services, Kodiak .....	486-6196
Kodiak Air Services, Kodiak .....	486-4446
Lynden Air Cargo, Anchorage.....	243-6150
Pen Air, Kodiak .....	487-4014
Sea Hawk Air, Inc., Kodiak .....	486-8282
Uyak Air Service, Inc., Kodiak.....	486-3407
Northern Air Cargo, Kodiak.....	487-4926

**MEDIA**

<b>NAME</b>	<b>PHONE (907)-</b>	<b>FAX (907)-</b>
Kodiak Daily Mirror.....	486-3227 .....	486-3088
KVOK-AM 560/KRXX FM 101.1 .....	486-5159 .....	486-3044
KMXT-FM (Public Radio) .....	486-3181 .....	486-2733
Kodiak Public Television (Channel 9) .....	496-3182 .....	486-2733

**REGIONAL NATIVE ORGANIZATIONS**

<b>ORGANIZATION</b>	<b>PHONE (907)-</b>	<b>FAX (907)-</b>
Afognak Native Corporation.....	486-6014 .....	486-2514
Akhiok Kaguyak, Inc.....	338-2322 .....	337-2770
Akhiok Tribal Council .....	836-2229 .....	836-2209
Anton Larson, Inc. ....	486-3886 .....	
Ayakulik, Inc. ....	486-4349 .....	486-3325
Karluk IRA Council .....	241-2218 .....	241-2208
Kodiak Area Native Association (KANA).....	486-9800 .....	486-9898
Kodiak Tribal Council .....	486-4449 .....	
Koniag, Inc. ....	561-2668 .....	562-5258
Larsen Bay Tribal Council .....	837-2207 .....	847-2307
Lesnoi, Inc. ....	279-6034 .....	
Natives of Kodiak .....	486-3606/4863 .....	486-2745
Old Harbor Native Corporation .....	286-2286 .....	286-2287
Old Harbor Village Council.....	286-2215 .....	286-2277
Ouzinkie Tribal Council .....	680-2259 .....	680-2214
Port Lions Traditional Council .....	454-2234 .....	454-2434

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## Regional Fisheries Organizations And Environmental Groups

<b>ORGANIZATION</b>	<b>PHONE (907)-</b>	<b>FAX (907)-</b>
Alaska Dragger's Association .....	486-3910 .....	486-6292
Alaska Groundfish Data Bank.....	486-3033 .....	486-3461
Alaska Marine Conservation Council.....	277-5357 .....	
Kodiak Community Conservation Network .....	486-4684 .....	486-7651
Kodiak Regional Aquaculture Association .....	486-6555 .....	486-4105
Kodiak Seafood Processors Association .....	486-6385 .....	486-6592
Kodiak Seiner's Association.....	486-4686 .....	486-7655
Kodiak Vessel Owners Association .....	486-3781 .....	486-2470
Kodiak Audubon Society .....	486-2685 .....	
Kodiak Fishermen's Wives Association .....	486-5238 .....	
Northwest Setnetters.....	486-6834 .....	486-8803
South End Setnetters .....	486-8229 .....	
United Fishermen's Marketing Association.....	486-3453 .....	486-8362
United Seiner's Association .....	486-4686 .....	486-7655
Women's Fisheries Network .....	486-3638 .....	